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12  
13

14 **UNITED STATES DISTRICT COURT**  
15 **SOUTHERN DISTRICT OF CALIFORNIA**  
16  
17

18 JACK EISENBERG, individually, and on  
behalf of all others similarly situated,

19 Plaintiff,

20 v.

21 BBVA USA, and DOES 1 through 5,  
22 inclusive,

23 Defendants.  
24  
25  
26  
27  
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Case No. 3:20-cv-2368-L-AHG

**FIRST AMENDED COMPLAINT  
FOR:**

1. Violation of the Electronic Fund Transfer Act (Regulation E, 12 C.F.R. §§ 1005, *et seq.*)
2. Violation of the California Unfair Competition Law (Bus. & Prof. Code § 17200, *et seq.*)

**CLASS ACTION**

**DEMAND FOR JURY TRIAL**

1 **FIRST AMENDED CLASS ACTION COMPLAINT**

2 **I INTRODUCTION**

3 1. Jack Eisenberg (“Plaintiff”) brings this lawsuit against BBVA USA  
4 (“Defendant”) on behalf of the California public and BBVA’s California customers, on  
5 the basis that BBVA has violated and continues to violate Federal Reserve Regulation E,  
6 12 C.F.R. § 1005.1, *et seq.* (“Reg E” or “Regulation E”). Regulation E requires that  
7 before financial institutions may charge overdraft fees on one-time debit card and ATM  
8 transactions, they must provide a complete, accurate, clear, and easily understandable  
9 disclosure document of their overdraft services (opt-in disclosure agreement); they must  
10 provide that disclosure as a stand-alone document not intertwined with other disclosures;  
11 and they must obtain verifiable agreement (affirmative consent) of a customer’s  
12 agreement to opt-in to the financial institution’s Regulation E overdraft program.

13 2. Specifically, in order to purportedly comply with the Regulation E  
14 requirements, BBVA provides its customers with the Regulation E opt-in disclosure  
15 agreement that describes “**What You Need to Know About Overdrafts and Overdraft**  
16 **Fees.**”<sup>1</sup> BBVA’s Regulation E opt-in disclosure agreement, however, provides customers  
17 with inaccurate, or at least ambiguous and misleading language, describing the  
18 circumstances in which BBVA will charge the customer an overdraft fee on Regulation E  
19 transactions. Specifically, the opt-in disclosure agreement does not disclose that BBVA  
20 uses an internal artificial account balance to determine if a one-time debit card or ATM  
21 transaction will be considered an overdraft (*i.e.*, “available balance”), instead of the  
22 official and actual balance of the account. Not only does it not disclose the use of the  
23 available balance to assess overdraft fees, it describes an overdraft using language that  
24 conveys BBVA’s use of the actual balance instead of the artificial available balance to  
25 assess overdraft fees.

26  
27  
28 <sup>1</sup> See document titled “**What You Need to Know About Overdrafts and Overdraft Fees,**” attached hereto as Exhibit A (emphasis in original), which, based on information and belief, reflects the text of BBVA’s Regulation E opt-in disclosure agreement.

1           3.       Because Regulation E does not permit banks to charge overdraft fees  
2 without a customer’s affirmative consent based on a proper and accurate disclosure of its  
3 overdraft practices in its stand-alone opt-in disclosure agreement, BBVA’s assessment of  
4 all overdraft fees against customers for one-time debit card and ATM transactions has  
5 been and continues to be illegal. Further, BBVA’s continued use of an improper and non-  
6 conforming disclosure agreement to “opt-in” new customers to its overdraft service is  
7 illegal under Regulation E.

8           4.       BBVA’s Regulation E opt-in disclosure agreement lured Plaintiff, and  
9 consumers like Plaintiff, into a false sense of security regarding the nature of BBVA’s  
10 overdraft program. BBVA’s opt-in disclosure agreement gave notice to customers that  
11 BBVA would cover (or pay for) overdrafts on transactions subject to Regulation E in  
12 circumstances where consumers did not have money in their accounts (i.e., meaning the  
13 actual account balance was negative). The cost for BBVA’s overdraft service, however,  
14 is steep. The fee consumers must pay every time BBVA covers an overdraft is \$32 for  
15 California customers (and almost \$40 for customers outside California), an amount that  
16 often exceeds the amount of the original overdraft transaction. And in today’s electronic  
17 world, overdraft fees can stack up quickly, leading to significant costs for consumers.

18           5.       Against this backdrop, BBVA told Plaintiff (and its other customers) in its  
19 opt-in disclosure agreement that its Regulation E overdraft program was designed for  
20 those who did not have money in their accounts to cover their ATM or one-time debit  
21 card transactions. But BBVA did not mention that its overdraft program was broader than  
22 disclosed. In fact, BBVA charges its customers overdraft fees on Regulation E  
23 transactions not only when there is “not enough money in the account,” but even on  
24 certain occasions when there is enough money in the account to cover the transactions.  
25 Pursuant to Regulation E, BBVA is required to provide the opt-in disclosure agreement  
26 as a standalone document, separate from other account terms or disclosures. Customers  
27 must sign this agreement or otherwise affirmatively acknowledge that they are consenting  
28 to the terms of the opt-in disclosure agreement for BBVA to legally charge overdraft fees

1 on Regulation E transactions. BBVA is not permitted to rely on documents or disclosures  
2 other than the opt-in disclosure agreement regarding its assessment of overdraft fees on  
3 one-time debit card and ATM transactions, because Regulation E requires financial  
4 institutions to use the agreement to garner customers' consent to be bound. And, even if it  
5 could, its other account disclosures convey terms about overdrafts (which can occur on  
6 transactions other than those governed by Regulation E) that contradict the opt-in  
7 disclosure agreement's language for Regulation E overdrafts.

8         6. The resulting confusion about when a financial institution charges overdraft  
9 fees is precisely what the Federal Reserve was attempting to avoid when it adopted  
10 Regulation E in the first place. The Federal Reserve knew that financial institutions  
11 would attempt to obfuscate the terms of their overdraft programs, and thus required  
12 financial institutions to provide accurate information about their overdraft programs in a  
13 single, easy-to-read form that would have to be provided to customers before they  
14 consented (i.e., opted in to) a Regulation E overdraft program governing overdrafts on  
15 one-time debit card and ATM transactions. The purpose of the requirement was to ensure  
16 that consumers could give informed consent as a prerequisite to enrolling in the program.  
17 Rather than permit financial institutions to bury the details within pages of dense  
18 legalese, the Federal Reserve required those institutions to give consumers information  
19 about their programs in a simple, easy-to-understand, document containing accurate  
20 terms. Once the institution complied with that duty, the consumer would know exactly  
21 what he or she was getting into, and could make informed decisions about whether to  
22 agree to the assessment of overdraft fees on what are often small amount, one-time debit  
23 card and ATM transactions.

24         7. But an *inaccurate* opt-in disclosure agreement is merely a vehicle for the  
25 same kinds of abuses the Federal Reserve was attempting to avoid in the first place. After  
26 all, it is the disclosures in the stand-alone description of the overdraft service that the  
27 Federal Reserve expects consumers to read and rely on when agreeing whether or not to  
28 opt into the institution's Regulation E overdraft service.

1           8.     In light of how this system of disclosure works, an inaccurate, ambiguous  
2 and/or misleading Regulation E opt-in disclosure agreement challenges the very premise  
3 for which the separate opt-in disclosure agreement exists. Regulation E provides that  
4 consumers can—and should—rely solely on the terms provided in the opt-in disclosure  
5 agreement when they agree to join the overdraft program. But here, Plaintiff opted in to  
6 BBVA’s Regulation E overdraft program on the basis of false information provided on  
7 the opt-in disclosure agreement. The information Plaintiff was given contradicted and,  
8 most importantly, narrowed the potential circumstances in which BBVA would  
9 supposedly charge an overdraft fee. Rather than explain that BBVA could also charge  
10 Plaintiff overdraft fees anytime a transaction caused a negative “available balance” in the  
11 account, the opt-in disclosure agreement explained that BBVA would only assess an  
12 overdraft fee when a transaction exceeded the actual account balance (i.e., when Plaintiff  
13 did not have “enough money” in his account to cover a transaction).

14           9.     These are two different things. When calculating the “available balance” of  
15 an account, BBVA takes the actual account balance and subtracts from it the amount of  
16 any deposit and debit holds put on money in the account. But these holds are for  
17 accounting purposes only. The money subject to BBVA’s “holds” remains in the account.  
18 Therefore, it is not true that BBVA pays overdrafts (and fees) only in cases where there is  
19 “not” enough money in the account to pay the overdraft transaction. To the contrary, in  
20 many cases BBVA expands its overdraft program to assess overdraft fees on transactions  
21 where the customer has money in his or her own account and it is that money that is used  
22 to cover the transaction (meaning BBVA does not pay for or cover the transaction as the  
23 opt-in disclosure agreement says).

24           10.    This is not only confusing to the consumer, it misrepresents BBVA’s  
25 overdraft program at the very moment and in the very context in which the customer is  
26 deciding whether to join the Regulation E overdraft program. BBVA therefore interferes  
27 with the right of the consumer to give informed consent by misrepresenting its program  
28 in its Regulation E opt-in disclosure agreement. Thus, Plaintiff could not have given his

1 informed consent to be assessed overdraft fees on any one-time debit card or ATM  
2 transactions, and he certainly did not consent to BBVA assessing overdraft fees pursuant  
3 to the “available balance” for Regulation E transactions.

4 11. Plaintiff joined BBVA’s overdraft program after being promised that he  
5 would not be charged overdraft fees on Regulation E transactions on occasions when he  
6 had money in his account. But even after joining the program on those terms, Plaintiff  
7 was charged overdraft fees on occasions when there was money in his account. Thus, not  
8 only did BBVA violate the letter of Regulation E, Plaintiff was harmed as a result.  
9 Pursuant to Regulation E, Plaintiff did not provide informed consent, and was assessed  
10 overdraft fees on occasions when he had a positive balance in his account (meaning he  
11 had money in his account and that money was used to pay the overdraft transaction). The  
12 assessment of these fees directly contradicted the language of BBVA’s opt-in agreement.

13 12. Regulation E itself provides a cause of action for failing to abide by its  
14 disclosure requirements. BBVA’s violations are also actionable under California’s Unfair  
15 Competition Law, California Business & Professions Code § 17200. Plaintiff thus seeks  
16 the return of improperly charged overdraft fees within the statute of limitations period  
17 and a public injunction enjoining Defendant from harming the general public by  
18 continuing to obtain new customers’ “consent” to assess overdraft fees by using an opt-in  
19 disclosure agreement that violates Regulation E. Plaintiff also seeks to enjoin BBVA  
20 from assessing any further overdraft fees on Regulation E transactions until it obtains the  
21 consent of current customers using a Regulation E-conforming opt-in disclosure  
22 agreement.

## 23 II NATURE OF THE ACTION

24 13. All allegations herein are based upon information and belief except those  
25 allegations pertaining to Plaintiff or counsel. Allegations pertaining to Plaintiff or counsel  
26 are based upon, *inter alia*, Plaintiff’s or counsel’s personal knowledge, as well as  
27 Plaintiff’s or counsel’s own investigation. Furthermore, each allegation alleged herein  
28

1 either has evidentiary support or is likely to have evidentiary support, after a reasonable  
2 opportunity for additional investigation or discovery.

3 14. Plaintiff has brought this class and representative action to assert claims in  
4 his own right, as the class representative of all other persons similarly situated, and in his  
5 capacity as a private attorney general on behalf of the members of the general public.  
6 Regulation E requires BBVA to obtain informed consent, by way of a written stand-alone  
7 document that fully and accurately describes in an easily understandable way its overdraft  
8 services, before charging account holders an overdraft fee on one-time debit card and  
9 ATM transactions. Because of the substantial harm to customers of significant overdraft  
10 fees on relatively small debit card and ATM transactions, Regulation E requires financial  
11 institutions to put all pertinent overdraft information in one clear and easily understood  
12 document. Financial institutions are not permitted to circumvent this requirement by  
13 referencing, or relying on, their account agreements, disclosures, or marketing materials.  
14 Regulation E expressly requires a financial institution to include all the relevant terms of  
15 its overdraft program within the four corners of the document, creating a separate  
16 agreement with account holders regarding overdraft policies.

17 15. BBVA does not meet this requirement. It uses an opt-in disclosure  
18 agreement that inaccurately, misleadingly and/or ambiguously describes the  
19 circumstances in which BBVA charges an overdraft fee on a paid transaction.  
20 Specifically, BBVA defines an overdraft in its opt-in disclosure agreement as occurring  
21 when the customer does “not have enough money in [the customer’s] account, but the  
22 transaction is paid anyway.” But BBVA’s automated decision to assess overdraft fees is  
23 not based on whether there is enough money in the actual account balance to pay the  
24 transaction. Instead, BBVA calculates account balances for overdraft purposes using an  
25 artificially reduced calculation created by BBVA’s own internal bookkeeping called the  
26 “available balance,” which deducts any money it unilaterally decides should be held for  
27 future transactions. When these future holds are accounted for, the calculation often  
28 results in a negative “available balance” existing only on paper, even though there is



1 actually money in the account to cover a transaction without a negative account balance  
2 at the time of payment and posting. While that practice is unfair on its face, the disclosure  
3 of the practice is at issue, not the practice itself.

4 16. Accordingly, BBVA's opt-in disclosure agreement not only fails to  
5 accurately disclose to customers which balance is used to assess an overdraft fee (which  
6 failing to disclose in a clear and understandable way is all that is required for a  
7 Regulation E violation), it suggests that its overdraft policies apply an account holder's  
8 actual balance when determining whether to charge an overdraft fee, when it actually  
9 uses a different, artificially lower balance.

10 17. BBVA's use of the artificially reduced account balance instead of the actual  
11 account balance to determine whether to assess overdraft fees is material. Based on  
12 analysis with other financial institutions, it is likely BBVA assessed overdraft fees on 10-  
13 20% more Regulation E overdraft transactions than would otherwise be the case if it used  
14 the actual balance to determine if an account was overdrawn.

15 18. Plaintiff has been harmed by BBVA's Regulation E violation. He was opted-  
16 in to the disclosure agreement using the ambiguous, inaccurate and/or misleading  
17 description of BBVA's overdraft practices, and has been assessed overdraft fees on Reg  
18 E transactions (including at least one transaction that would not have received an  
19 overdraft fee using the actual balance, but was assessed an overdraft fee using the  
20 available balance) that were not permitted because BBVA had earlier obtained Plaintiff's  
21 "consent" using a noncompliant Reg E opt-in disclosure agreement. This action seeks  
22 statutory damages under Regulation E, restitution, and injunctive relief due to, *inter alia*,  
23 BBVA's policy and practice of obtaining "affirmative consent" using a noncompliant  
24 opt-in disclosure agreement, and unlawfully assessing and unilaterally collecting  
25 overdraft fees as set forth herein.

### 26 III PARTIES

27 19. Plaintiff Jack Eisenberg is a resident of San Diego County, a citizen of the  
28 State of California, and a BBVA account holder at all relevant times.



1           20.   Based on information and belief, Defendant BBVA is a bank with its  
2 headquarters and principal place of business in Birmingham, Alabama. BBVA also  
3 maintains several branches throughout Southern California and, specifically, within the  
4 Southern District of California.

5           21.   Without limitation, defendants DOES 1 through 5, include agents, partners,  
6 joint ventures, subsidiaries, and/or affiliates of Defendant and, upon information and  
7 belief, also own and/or operate Defendant's branch locations. As used herein, where  
8 appropriate, the term "Defendant" is also inclusive of Defendants DOES 1 through 5.

9           22.   Plaintiff is unaware of the true names of Defendants DOES 1 through 5.  
10 Defendants DOES 1 through 5 are thus sued by fictitious names, and the pleadings will  
11 be amended as necessary to obtain relief against Defendants DOES 1 through 5 when the  
12 true names are ascertained, or as permitted by law or the Court.

13           23.   There exists, and at all times herein mentioned existed, a unity of interest  
14 and ownership between the named defendants (including DOES) such that any corporate  
15 individuality and separateness between the named defendants has ceased, and that the  
16 named defendants are *alter egos* in that they effectively operate as a single enterprise, or  
17 are mere instrumentalities of one another.

18           24.   At all material times herein, each defendant was the agent, servant, co-  
19 conspirator, and/or employer of each of the remaining defendants; acted within the  
20 purpose, scope, and course of said agency, service, conspiracy, and/or employment and  
21 with the express and/or implied knowledge, permission, and consent of the remaining  
22 defendants; and ratified and approved the acts of the other defendants. However, each of  
23 these allegations are deemed alternative theories whenever not doing so would result in a  
24 contradiction with the other allegations.

25           25.   Whenever reference is made in this Amended Complaint to any act, deed, or  
26 conduct of Defendant, the allegation means that Defendant engaged in the act, deed, or  
27 conduct by or through one or more of its officers, directors, agents, employees, or  
28

1 representatives who was actively engaged in the management, direction, control, or  
2 transaction of Defendant's ordinary business and affairs.

3 26. As to the conduct alleged herein, each act was authorized, ratified, or  
4 directed by Defendant's officers, directors, or managing agents.

#### 5 **IV JURISDICTION AND VENUE**

6 27. This Court has federal question subject matter jurisdiction over this case  
7 under 28 U.S.C. § 1331, 15 U.S.C. § 1693m, and 28 U.S.C. § 1367(a). This Court has  
8 supplemental jurisdiction over Plaintiff's state-law claim, pursuant to 28 U.S.C. § 1367.  
9 This Court also has subject matter jurisdiction over this case pursuant to 28 U.S.C.  
10 § 1332 under the Class Action Fairness Act of 2005 because: (i) there are 100 or more  
11 Class Members, (ii) there is an aggregate amount in controversy exceeding \$5,000,000,  
12 exclusive of interest and costs, and (iii) there is minimal diversity because at least one  
13 plaintiff and one defendant are citizens of different States.

14 28. Venue is proper in this District because BBVA transacts business, Plaintiff  
15 and similarly situated persons entered contracts with BBVA, and BBVA executed the  
16 unlawful policies and practices which are the subject of this action, in this District.

#### 17 **V BACKGROUND**

##### 18 **A. Defendant BBVA**

19 29. BBVA is a state-chartered bank headquartered in Birmingham, Alabama  
20 with approximately 650 branches nationwide. As of December 2019, BBVA reported that  
21 it had nearly 10,000 employees and held approximately \$92.7 billion in assets on behalf  
22 of its customers. Defendant also reported holding 3,126,460 non-retirement deposit  
23 accounts (which include checking accounts) with a total balance of \$74,273,134. Further,  
24 in 2019 alone, BBVA collected approximately \$127,824,000 in consumer service charges  
25 on accounts intended primarily for individuals with personal, household or family use.

26 30. One of the main services Defendant offers is checking accounts. A checking  
27 account balance can increase or be credited in a variety of ways, including automatic  
28 payroll deposits; electronic deposits; incoming transfers; deposits at a branch; and

1 deposits at ATM machines. Debits decreasing the amount in a checking account can be  
2 made by using a debit card for purchases of goods and services (point of sale purchases)  
3 that can be one-time purchases or recurring automatic purchases; through withdrawal of  
4 money at an ATM; or by electronic purchases. Additionally, some of the other ways to  
5 debit the account include writing checks; issuing electronic checks; scheduling  
6 Automated Clearing House (ACH) transactions (which can include recurring automatic  
7 payments or one-time payments); transferring funds; and other types of transactions that  
8 debit from a checking account.

9 31. In connection with its processing of debit transactions (debit card, ATM,  
10 check, ACH, and other similar transactions), Defendant assesses overdraft fees (a fee for  
11 paying an overdrawn item) and non-sufficient funds (“NSF”) fees (a fee for a declined,  
12 unpaid returned item) to accounts when it claims to have determined that an account has  
13 been overdrawn.

14 32. The underlying principle for charging overdraft fees is that when a financial  
15 institution pays a transaction by advancing its own funds to cover the account holder’s  
16 insufficient funds, it may charge a *contracted and/or disclosed* fee, provided that  
17 charging the fee is not prohibited by some legal regulation. The fee Defendant charges  
18 here constitutes very expensive credit that harms the poorest customers and creates  
19 substantial profit. According to a 2014 Consumer Financial Protection Bureau (“CFPB”)  
20 study:<sup>2</sup>

- 21 • Overdraft and NSF fees constitute the majority of the total checking account  
22 fees that customers incur.
- 23 • The transactions leading to overdrafts are often quite small. In the case of debit  
24 card transactions, the median amount of the transaction that leads to an  
25 overdraft fee is \$24.

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28 <sup>2</sup> [https://files.consumerfinance.gov/f/201407\\_cfpb\\_report\\_data-point\\_overdrafts.pdf](https://files.consumerfinance.gov/f/201407_cfpb_report_data-point_overdrafts.pdf) (last visited July 26, 2021).

- The average overdraft fee for bigger banks is \$34 and \$31 for smaller banks and credit unions.

Accordingly, as highlighted in the CFPB Press Release related to this study:

Put in lending terms, if a consumer borrowed \$24 for three days and paid the median overdraft of \$34, **such a loan would carry a 17,000 percent annual percentage rate (APR).**

(Emphasis added.)<sup>3</sup>

33. Overdraft and NSF fees constitute a primary revenue generator for banks and credit unions. According to one banking industry market research company, Moebs Services, banks and credit unions in 2018 alone generated an estimated \$34.5 billion on overdraft fees.<sup>4</sup>

34. Defendant's financial filings and practices reveal that it has followed these trends to the letter. Defendant charges an overdraft/NSF fee of \$32.00 per item, and if an account remains overdrawn by more than \$1.00 for seven days, Defendant assesses \$23 more in extended overdraft fees up to a purported maximum of four. Even if Defendant had been properly charging overdraft fees, the \$32.00 overdraft fee bears no relation to the financial institution's minute risk of loss or cost for administering overdraft services. But the fee's practical effect is to charge those who pay it an interest rate with an APR in the thousands.

35. Accordingly, the overdraft fee is a punitive fee rather than a service fee, which makes it even more unfair because most account overdrafts are accidental and involve a small amount of money in relation to the fee. A 2012 study found that more than 90% of customers who were assessed overdraft fees overdrew their accounts by

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<sup>3</sup> CFPB, CFPB Finds Small Debit Purchases Lead to Expensive Overdraft Charges (7/31/2014) <https://www.consumerfinance.gov/about-us/newsroom/cfpb-finds-small-debit-purchases-lead-to-expensive-overdraft-charges/> (last visited July 26, 2021).

<sup>4</sup> Moebs Services, *Overdraft Revenue Inches Up in 2018* (March 27, 2019), <http://www.moebs.com/Portals/0/pdf/Articles/Overdraft%20Revenue%20Inches%20Up%20in%202018%200032719-1.pdf?ver=2019-03-27-115625-283> (last visited July 26, 2021).

1 mistake.<sup>5</sup> In a 2014 study, more than 60% of the transactions that resulted in a large  
2 overdraft fee were for less than \$50.<sup>6</sup> More than 50% of those assessed overdraft fees do  
3 not recall opting into an overdraft program, (*id.* at p. 5), and more than two-thirds of  
4 customers would have preferred the financial institution decline their transaction rather  
5 than being charged a very large fee. (*Id.* at p. 10.)

6 36. Finally, the financial impact of these fees falls on the most vulnerable among  
7 the banking population with the least ability to absorb the overdraft fees. Younger, lower-  
8 income, and non-white account holders are among those most likely to be assessed  
9 overdraft fees. (*Id.* at p. 3.) A 25-year-old is 133% more likely to pay an overdraft penalty  
10 fee than a 65-year-old. (*Id.*) More than 50% of the customers assessed overdraft fees  
11 earned under \$40,000 per year. (*Id.* at p. 4.) And non-whites are 83% more likely to pay  
12 an overdraft fee than whites. (*Id.* at p. 3.)

13 **B. Plaintiff**

14 37. Plaintiff Jack Eisenberg is a resident of the state of California and a  
15 customer of Defendant. Plaintiff has held an account with BBVA at all times relevant to  
16 the allegations and opted into BBVA’s overdraft program for his debit card and ATM  
17 transactions. Before Plaintiff opted into the BBVA Regulation E overdraft program, he  
18 received BBVA’s opt-in disclosure agreement stating that BBVA would not charge him  
19 overdraft fees unless there was “not have enough money in [his] account to cover a  
20 transaction.” Plaintiff agreed to opt into the overdraft program as set forth in the opt-in  
21 disclosure agreement, as his understanding was that the opt-in disclosure agreement  
22 accurately reflected the overdraft program’s terms.

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25 <sup>5</sup> Pew Charitable Trust Report, *Overdraft America: Confusion and Concerns about*  
26 *Bank Practices*, at p. 4 (May 2012), [https://www.pewtrusts.org/-](https://www.pewtrusts.org/-/media/legacy/uploadedfiles/pcs_assets/2012/sciboverdraft20america1pdf.pdf)  
27 [/media/legacy/uploadedfiles/pcs\\_assets/2012/sciboverdraft20america1pdf.pdf](https://www.pewtrusts.org/-/media/legacy/uploadedfiles/pcs_assets/2012/sciboverdraft20america1pdf.pdf) (last  
visited July 26, 2021).

28 <sup>6</sup> Pew Charitable Trust Report, *Overdrawn*, at p. 8 (June 2014),  
[https://www.pewtrusts.org/-](https://www.pewtrusts.org/-/media/assets/2014/06/26/safe_checking_overdraft_survey_report.pdf)  
[/media/assets/2014/06/26/safe\\_checking\\_overdraft\\_survey\\_report.pdf](https://www.pewtrusts.org/-/media/assets/2014/06/26/safe_checking_overdraft_survey_report.pdf) (last visited July  
26, 2021).

1           38. As will be established using BBVA’s own records, since agreeing to opt into  
2 the overdraft program, Plaintiff has been assessed numerous fees on debit card and ATM  
3 transactions in a manner contrary to the terms set forth in the Regulation E opt-in form.

4           39. By way of example, on March 5, 2020, Plaintiff was assessed a \$32  
5 overdraft fee on a \$15.13 non-recurring debit card transaction even though Plaintiff had a  
6 positive account balance and had money in the account to pay the transaction. Based on  
7 information and belief, Defendant was not required to advance any of its own funds to  
8 cover the transaction, and Plaintiff was only assessed an overdraft fee because of  
9 BBVA’s use of the available balance instead of the actual balance to determine if the  
10 account was overdrawn. The extent of improper charges assessed on Plaintiff and other  
11 California customers will be determined in the course of discovery using Defendant’s  
12 records.

13 **C. Regulation E**

14           40. For many years, banks and credit unions have offered overdraft services to  
15 their account holders. Historically, the fees generated by these services were relatively  
16 low, particularly when methods of payment were limited to cash, check, and credit card.  
17 But the rise of debit card transactions replacing cash for smaller transactions—especially  
18 for younger customers who carried lower balances—provided an opportunity for  
19 financial institutions to increase the number of transactions in a checking account that  
20 could potentially be considered overdraft transactions, and for which the financial  
21 institution could assess a hefty overdraft fee. The increase in these types of transactions  
22 was timed perfectly for financial institutions, which faced falling revenue as a result of  
23 lower overall interest rates and the rise of competitive innovations such as no-fee  
24 checking accounts. Financial institutions thus recognized in overdraft fees a new and  
25 increasing revenue stream.

26           41. As a result, the overdraft process became one of the primary sources of  
27 revenue for financial depository institutions—banks and credit unions—both large and  
28 small. As such, financial institutions became eager to provide overdraft services to



1 consumers because not only do overdrafts generate revenue, they do so with little risk.  
2 When an overdraft is covered, it is on average repaid in three days, meaning that the  
3 financial institution advances small sums of money for no more than a day or two.

4 42. Using common understanding bolstered by disclosures by BBVA, an  
5 overdraft occurs when two conditions are satisfied: first, the account holder initiates a  
6 transaction that will result in the money in the account falling below zero if the financial  
7 institution makes payment on the transaction; and, second, the financial institution pays  
8 the transaction by advancing its own funds to cover the shortfall. An overdraft, therefore,  
9 is an extension of credit. The financial institution advancing the funds, allows the account  
10 holder to continue paying transactions even when the account has no money in it, or the  
11 account has insufficient funds to cover the amount of the withdrawal.<sup>7</sup> The financial  
12 institution uses its own money to pay the transaction, on the assumption that the account  
13 holder will eventually cover the shortfall.

14 43. Before the Federal Reserve adopted Regulation E, many financial  
15 institutions unilaterally adopted internal “overdraft payment” plans. Consumers would  
16 initiate transactions that financial institutions would identify as “overdrafts,” then the  
17 financial institution would go ahead and cover the overdraft while charging the standard  
18 overdraft fee. Under such programs, consumers were charged a substantial fee—on  
19 average higher than the debit card transaction triggering the overdraft itself—without  
20 ever having made any choice as to whether they wanted such transactions approved or  
21 instead declined and providing the opportunity to select another form of payment rather  
22 than turning the \$4 cup of coffee at Starbucks into a \$40 cup of coffee.

23 44. The Federal Reserve, which has regulatory oversight over financial  
24 institutions, recognized that banks and credit unions had strong incentives to adopt these  
25 punitive overdraft programs. Banks and credit unions could rely on charging high fees for  
26 very little service and almost no risk on thousands of transactions per day, giving  
27

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<sup>7</sup> For a thorough description of the mechanics of an “overdraft,” see  
<https://www.investopedia.com/terms/o/overdraft.asp> (last visited July 26, 2021).



1 consumers no choice in the matter if they wanted to have a bank account at all. It is for  
2 these reasons that in 2009, the Federal Reserve Board amended Regulation E to require  
3 financial institutions to obtain affirmative consent (or so-called “opt in”) from account  
4 holders for overdraft coverage on ATM and non-recurring “point of sale” debit card  
5 transactions. After Regulation E’s adoption, a financial institution could only lawfully  
6 charge an overdraft fee on one-time debit card purchases and ATM withdrawals if the  
7 consumer opted into the financial institution’s overdraft program. Otherwise, the bank or  
8 credit union could either cover the overdraft without charging a fee or, simply direct the  
9 transaction to be denied at the point of sale. Further, without the opt-in, there could be no  
10 NSF fee incurred because the denial of the transaction meant no transaction had taken  
11 place, and thus no transaction to return unpaid.

12 45. Following the creation of the CFPB, it subsequently undertook the study  
13 referenced above regarding financial institutions’ overdraft programs and whether they  
14 were satisfying consumer needs. Unsurprisingly, the CFPB found that overdraft programs  
15 had a series of problems. The most pressing problem was that overdraft services were  
16 costly and damaging to account holders. The percentage of accounts experiencing at least  
17 one overdraft (or NSF) transaction in 2011 was 27%, and the average amount of  
18 overdraft and NSF-related fees paid by accounts that paid fees was \$225. The CFPB  
19 further estimated that the banking industry may have collected anywhere from \$12.6 to  
20 \$32 billion in consumer NSF and overdraft fees in 2011, depending on what assumptions  
21 the analyst used in calculating the percentage of reported fee income should be attributed  
22 to overdrafts. The CFPB also noted that there were numerous “variations in overdraft-  
23 related practices and policies,” all of which could “affect when a transaction might  
24 overdraw a consumer’s account and whether or not the consumer would be charged a  
25 fee.”<sup>8</sup>

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27 <sup>8</sup> The Federal Reserve has previously noted that “improvements in the disclosures  
28 provided to consumers could aid them in understanding the costs associated with  
overdrawing their accounts and promote better account management.” 69 Fed. Reg.  
31761 (June 7, 2004).

1           46. Given the state of overdraft programs prior to Regulation E, it is easy to  
2 understand why the Federal Reserve was concerned about protecting consumers from  
3 financial institutions unilaterally imposing high fees. Banks and credit unions in this  
4 scenario had significant advantages over consumers when it came to imposing overdraft  
5 policies. By defaulting to charging fees for point-of-sale transactions, banks and credit  
6 unions created for themselves a virtual no-lose scenario—advance small amounts of  
7 funds (average \$24) for a small period of time (average 3 days), then charge a large fee  
8 (average \$34) that is unrelated to the amount of money advanced on behalf of the  
9 customer, resulting in a APR of thousands of percent interest (using averages, 17,000%  
10 APR), all while assuming very little risk because only a very small percentage of the  
11 overdraft customers failed to repay the overdraft.

12           47. Because of this, Regulation E does not merely require a financial institution  
13 to obtain an opt-in disclosure agreement before charging fees for transactions that result  
14 in overdrafts. It also provides that the opt-in disclosure agreement must satisfy certain  
15 requirements to be valid. The agreement must be a stand-alone document, not combined  
16 with other forms, disclosures, or contracts provided by the financial institution. It must  
17 also accurately disclose to the account holder the institution’s overdraft charge policies.  
18 The account holder’s choices must be presented in a “clear and readily understandable  
19 manner.” 12 C.F.R. § 1005.4(a)(1). The financial institution must ultimately establish that  
20 the account holder has opted-in to overdraft coverage either through a signature on a  
21 written opt-in disclosure agreement, or by other verifiable means. Also, the financial  
22 institution must provide the customer with a confirmation letter confirming the opt-in and  
23 providing information about the right to opt-out in the future.

24           48. In the wake of Regulation E, some financial institutions simply decided to  
25 forego charging overdraft fees on non-recurring debit card and ATM transactions. These  
26 include large banks such as Bank of America, and smaller banks such as One West Bank,  
27 First Republic Bank, and Mechanics Bank. However, most financial institutions  
28 continued to maintain overdraft services on one-time debit card and ATM withdrawals.

1 As such, these banks and credit unions must satisfy Regulation E's requirements in order  
2 to obtain compliant affirmative consent from their account holders before charging  
3 overdraft fees on eligible transactions.

4 49. But charging these exorbitant penalty fees for the bank or credit union's  
5 small advance of funds to cover overdrafts was not where it stopped. Many financial  
6 institutions began manipulating the process as to when they would consider a transaction  
7 an overdraft to further increase the profit generated by their overdraft programs. They  
8 charged overdraft fees no longer just when the financial institution actually advanced  
9 money on behalf of the customer, but assessed overdraft fees on transactions when they  
10 paid the transaction with the customers' money. That is, the financial institution  
11 unilaterally decided the account was overdrawn not by the actual lack of funds in the  
12 account, but by whether the money in the account minus holds the financial institution  
13 unilaterally decided were for future events was enough to cover an ATM or one-time  
14 debit transaction when these transactions came in for payment at some future date.

15 50. Most banks and credit unions calculate two account balances related to their  
16 accounting of a customer checking account. "Actual balance," "ledger balance," or  
17 "current balance" are all terms used to describe the actual amount of the account holder's  
18 money in the account at any particular time. In contrast, "available balance" is a term the  
19 financial industry recognizes as a balance reduced from the actual account balance by the  
20 amount the bank or credit union has either held from deposits or held from the account  
21 because of authorized debit transactions that have not yet come in (and may never come  
22 in) for payment.<sup>9</sup>

23 51. Although financial institutions calculate two balances, the  
24 actual/ledger/current balance of the money in the account is the official balance of the  
25 account. It is used when financial institutions report deposits to regulators, when they pay  
26

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27 <sup>9</sup> Some financial institutions use a third balance called the collected balance, which  
28 is also an internal calculated balance that is the actual account balance minus only deposit  
holds, and does not include debit holds.

1 interest on an account, and when they report the amount of money in the account in  
2 monthly statements to the customer—the official record of the account.

3 52. While there is no regulation barring any financial institution from deciding  
4 whether it will assess overdraft or NSF fees based on the actual balance or the “available  
5 balance” for overdraft assessment purposes, per Regulation E, the terms of the overdraft  
6 program must be clearly and accurately disclosed. Whether the financial institution uses  
7 the actual money in the account or an internal artificial available balance to assess  
8 overdraft fees, is information the customer needs to understand the overdraft program.

9 53. Many financial institutions use the “available balance” for overdraft  
10 assessment purposes as it is consistent with these institutions’ self-interest because the  
11 available balance is always the same or lower, by definition, than the actual balance. The  
12 actual balance includes all money in the account. The available balance, on the other  
13 hand, always subtracts any holds placed on the funds in the account that may affect the  
14 money in the account in the future. It never adds funds to the account. To be clear, even  
15 when a financial institution has put a hold on funds in an account, the funds remain in the  
16 account. The financial institution’s “hold” is merely an internal characterization the bank  
17 or credit union uses to categorize some of the money. All of the account holder’s money  
18 remains in the account, even the money Defendant has defined as “held.” The fact that  
19 the money has a “hold” on it does not mean it has been removed from the account.

20 54. The difference between which of the two balances a financial institution may  
21 use to calculate overdraft transactions is material to both the financial institution and  
22 account holders. Prior investigation in similar lawsuits demonstrates that financial  
23 institutions using the available balance, instead of actual balance, increase the number of  
24 transactions that are assessed overdraft fees approximately 10-20%. What happens in  
25 those 10-20% of transactions is that sufficient funds are in the account to pay the  
26 transaction and therefore the bank or credit union has not advanced any funds to the  
27 customer. At all times, the financial institution uses the customer’s own money to pay the  
28

1 transaction, which really means there has never been an overdraft at all—yet the financial  
2 institution charges an overdraft fee on the transaction anyway.

3 55. A hypothetical demonstrates what the financial institution is doing under  
4 these circumstances. Suppose that an individual has \$1,000. The individual intends to use  
5 \$800 of this amount to pay rent. The individual then intends to use the other \$200 to  
6 make his monthly car payment. But before the rent and car payment come due, the  
7 individual receives a \$40 water bill which informs that the bill must be paid immediately,  
8 or water service will be cut off. The individual now takes \$40 from the money he has  
9 earmarked for his car payment to pay the water bill. This individual has not spent more  
10 money that he has on hand—but he does need to find an additional \$40 before the car  
11 payment comes due. And if the individual does find the additional \$40 before paying the  
12 car payment, there will never be a problem. If he falls short, he may choose to proceed  
13 with the transaction anyway, for example, by writing a check for the car payment when  
14 he does not have funds to cover the bill. He would then create a potential “overdraft” of  
15 his funds for the car payment, but not the rent payment and the water bill.

16 56. The same pattern holds for financial institutions that calculate overdrafts  
17 using the actual (or ledger or current) balance of an account. Suppose the same individual  
18 put the \$1,000 in his checking account under similar circumstances on the 27th of the  
19 month. That day, he also authorizes his \$800 rent to be paid on the first of the next  
20 month, and his \$200 car payment to be paid on the third of the next month. The  
21 individual then realizes that the \$40 payment on his water bill must be paid that day—the  
22 27th of the month—or he will incur a fee. He approves the water bill payment, and it  
23 posts immediately. Then, a few days later, he transfers an additional \$40 into the account  
24 which is enough to offset the water bill payment before the initial \$800 rent and \$200 car  
25 payments post and clear the account. All three payments are made with the individual’s  
26 own account funds. The financial institution never uses its own funds as an advance, and  
27 there is no “overdraft” of the account because the balance always remains positive.  
28 However, even if the customer does not transfer the \$40, it is only the car payment which

1 posts last that is paid without sufficient money in the account to cover it. Thus, there is  
2 only one transaction (*i.e.*, the car payment) eligible for an overdraft fee.

3 57. A financial institution that uses the “available balance” method of  
4 calculating overdrafts would come to a different conclusion. Because the available  
5 balance subtracts from the account the amount of money that the financial institution is  
6 “holding” for other pending transactions, the financial institution considers the money set  
7 aside and unavailable, even though it is still in the account. This means that after the \$800  
8 and \$200 transactions are scheduled, the “available balance” of the account is \$0 even  
9 though \$1,000 still remains in the account. Under these circumstances, when the  
10 individual makes the additional \$40 payment and it posts first, the “available balance” is  
11 negative and the account holder is charged an overdraft fee—even though the original  
12 \$1,000 is still in the account. And what is worse, even if the account holder deposits \$40  
13 in the account before the original \$800 and \$200 payments post and clear, he is still  
14 subject to the overdraft fee for the \$40 transaction even though the financial institution  
15 never “covered” any portion of the payment with its own funds. Finally, what is worse  
16 still, if the customer does not make a deposit to cover the overdraft, the customer will be  
17 assessed an overdraft fee for all three transactions. Thus, using the available balance,  
18 although the financial institution only has to advance its own funds for one transaction  
19 (*i.e.*, the car payment), the financial institution will assess three overdraft fees tripling its  
20 profits from the same transactions.

21 58. Financial institutions have been put on notice by regulators, banking  
22 associations, their insurance companies and risk management departments, and from  
23 observing litigation and settlements that the practice of using the available balance  
24 instead of the actual amount of money in the account (*i.e.*, the actual, ledger, or current  
25 balance) to calculate overdrafts without clear disclosure of that practice likely violates  
26 Reg E and state consumer laws. For instance, the FDIC stated in 2019:

27 Institutions’ processing systems utilize an “available balance”  
28 method or a “ledger balance” method to assess overdraft fees.  
The FDIC identified issues regarding certain overdraft  
programs that used an available balance method to determine



1 when overdraft fees could be assessed. Specifically, FDIC  
2 examiners observed potentially unfair or deceptive practices  
3 when institutions using an available balance method assessed  
4 more overdraft fees than were appropriate based on the  
5 consumer’s actual spending or when institutions did not  
6 adequately describe how the available balance method works in  
7 connection with overdrafts.<sup>10</sup>

8 The CFPB provided in its Winter 2015 Supervisory Highlights, that:

9 A ledger-balance method factors in only settled transactions in  
10 calculating an account’s balance; an available-balance method  
11 calculates an account’s balance based on electronic transactions  
12 that the institutions have authorized (and therefore are obligated  
13 to pay) but not yet settled, along with settled transactions. An  
14 available balance also reflects holds on deposits that have not  
15 yet cleared. Examiners observed that in some instances,  
16 transactions that would not have resulted in an overdraft (or an  
17 overdraft fee) under a ledger-balance method did result in an  
18 overdraft (and an overdraft fee) under an available-balance  
19 method. At one or more financial institutions, examiners noted  
20 that these changes to the balance calculation method used were  
21 not disclosed at all, or were not sufficiently disclosed, resulting  
22 in customers being misled as to the circumstances under which  
23 overdraft fees would be assessed. Because these misleading  
24 practices could be material to a reasonable consumer’s decision  
25 making and actions, they were found to be deceptive.<sup>11</sup>

26 59. Under Regulation E, the financial institution may decide which balance it  
27 chooses to use for overdraft fees on one-time debit card and ATM transactions, but it is  
28 also very clear that it must disclose this practice accurately, clearly and in a way that is  
easily understood. As the Regulation E opt-in disclosure agreement must include this  
information in a stand-alone document, the use of available balance must be stated in the  
opt-in disclosure agreement to conform to Regulation E and permit the financial  
institution from charging that customer overdraft fees on one-time debit card and ATM  
transactions. Either inaccurately or failing to describe the use of available balance as part  
of its overdraft practice violates the plain language of Regulation E.

<sup>10</sup><https://www.fdic.gov/regulations/examinations/consumercomplsupervisoryhighlights.pdf> (last visited July 26, 2021).

<sup>11</sup>[https://files.consumerfinance.gov/f/201503\\_cfpb\\_supervisory-highlights-winter-2015.pdf](https://files.consumerfinance.gov/f/201503_cfpb_supervisory-highlights-winter-2015.pdf), p. 8 (last visited July 26, 2021).



1 **D. BBVA’s Regulation E Practices**

2 60. BBVA opted customers into its overdraft practices using an opt-in disclosure  
 3 agreement titled, **“What You Need to Know About Overdrafts and Overdraft Fees.”**  
 4 (Ex. A.) A reasonable consumer reading a disclosure agreement requiring a signature or  
 5 acknowledgement, and which relates to overdrafts and overdraft fees and represents in  
 6 bold language that it contains information the customer needs to know about overdrafts  
 7 and overdraft fees, would rely on the opt-in disclosure agreement without supplementing  
 8 that knowledge with reference to other marketing materials and or account agreement  
 9 language relating to overdrafts.

10 61. The opt-in disclosure agreement explained that an overdraft “occurs when  
 11 you do not have enough money in your account to cover a transaction, but the transaction  
 12 is paid anyway.” The agreement makes no reference to “available” balance or any  
 13 description of how BBVA’s internal hold policies affect the balance. The opt-in  
 14 disclosure agreement instead only explains that an overdraft occurs when there is not  
 15 enough “money in [the] account” and BBVA covers the transaction with its own funds.

16 62. By defining overdrafts in this way, it is reasonable and expected for account  
 17 holders to understand that BBVA uses the actual balance and money in the account to  
 18 calculate whether an overdraft has occurred. Many courts have already found that this  
 19 exact same language is at least ambiguous as to whether it means the actual balance or  
 20 available balance is used in determining overdraft fees.<sup>12</sup> By using ambiguous language  
 21

22  
 23 <sup>12</sup> *Tims v. LGE Cmty. Credit Union*, 935 F.3d 1228, 1237-38; 1243-45 (11th Cir.  
 24 2019); *Wellington v. Empower Fed. Credit Union*, 2021 WL 1377789, \*4 (N.D.N.Y. Apr.  
 25 13, 2021); *Bettencourt v. Jeanne D’Arc Credit Union*, 370 F. Supp. 3d 258, 261-66 (D.  
 26 Mass. 2019); *Pinkston-Poling v. Advia Credit Union*, 227 F. Supp. 3d 848, 855-57 (W.D.  
 27 Mich. 2016); *Walbridge v. Northeast Credit Union*, 299 F. Supp. 3d 338, 343-46; 348  
 28 (D.N.H. 2018) (holding that terms such as “enough money,” “insufficient funds,”  
 “nonsufficient funds,” “available funds,” “insufficient available funds,” and “account  
 balance” were ambiguous such that the Reg E claim was not dismissed); *Smith v. Bank  
 of Hawaii*, No. 16-00513 JMS-RLP, 2017 WL 3597522, at \*6–8 (D. Haw. Apr. 13, 2017)  
 (“sporadic” use of terms such as “available” funds or balances insufficiently explained to  
 consumer when overdraft fee could be charged and ambiguous use of terms in opt-in  
 agreement constituted a proper allegation of a Reg E violation); *Walker v. People’s*

1 to describe what constitutes an overdraft, BBVA has failed to provide a clear and easily  
 2 understandable description of its overdraft services in its opt-in disclosure agreement as  
 3 Regulation E demands.

4 63. Many financial institutions that use the available balance to calculate  
 5 overdrafts have specifically addressed the practice in their opt-in disclosure agreements.  
 6 San Diego County Credit Union, for example, defines an “overdraft” as when “the  
 7 available balance in your account is nonsufficient to cover a transaction at the time that  
 8 the transaction posts to your account, but we pay it anyway.” Synovus Bank defines an  
 9 overdraft similarly to BBVA, but adds the additional caveat that it “authorize[s] and  
 10 pay[s] transactions using the Available Balance in [the] account,” and then specifically  
 11 defines the Available Balance. TD Bank’s opt-in disclosure agreement states as follows:  
 12 “An overdraft occurs when your available balance is not sufficient to cover a transaction,  
 13 but we pay it anyway. Your available balance is reduced by any ‘pending’ debit card  
 14 transactions (purchases and ATM withdrawals) and includes any deposited funds that  
 15 have been made available pursuant to our Funds Availability Policy.” Similarly,  
 16 Communication Federal Credit Union’s opt-in disclosure agreement states, “[a]n  
 17 overdraft occurs when you do not have enough money in your account to cover a  
 18 transaction, or the transaction exceeds your available balance, but we pay it anyway.  
 19 ‘Available Balance’ is your account balance less any holds placed on your account.”

20 64. In addition, many financial institutions that use the actual balance to  
 21 determine whether an account is in overdraft (meaning it looks strictly at the amount of  
 22 funds in an account), as does, *e.g.*, MidFlorida Credit Union, use the same language as  
 23 BBVA to reference the actual balance, not the available balance. *See*

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24  
 25  
 26 *United Bank*, 305 F. Supp. 3d 365, 375-76 (D. Conn. 2018) (holding that allegations were  
 27 sufficient to state a cause of action for violation of Reg E where opt-in form failed to  
 28 provide customers with a valid description of overdraft program); *Ramirez v. Baxter*  
*Credit Union*, No. 16-CV-03765-SI, 2017 WL 1064991, at \*4-8 (N.D. Cal. Mar. 21,  
 2017); *Gunter v. United Fed. Credit Union*, No. 315CV00483MMDWGC, 2016 WL  
 3457009, at \*3-4 (D. Nev. June 22, 2016).

1 [https://www.midflorida.com/MidFlorida/media/Documents/Forms/Overdraft-Opt-In-](https://www.midflorida.com/MidFlorida/media/Documents/Forms/Overdraft-Opt-In-Form-1-11-17.pdf)  
2 [Form-1-11-17.pdf](https://www.midflorida.com/MidFlorida/media/Documents/Forms/Overdraft-Opt-In-Form-1-11-17.pdf) (last visited July 26, 2021) (explaining that the language “[a]n  
3 overdraft occurs when you do not have enough money in your account to cover a  
4 transactions, but MIDFLORIDA pays it anyway” refers to the “[a]ctual balance.”) Thus,  
5 if there is sufficient money in the account to cover a transaction—even if the money is  
6 subject to a hold for pending transactions—then the financial institution will not charge  
7 an overdraft fee.

8 65. Here, BBVA’s failure to accurately, clearly, and in an easily understandable  
9 way identify the balance BBVA uses to assess overdraft fees in the stand-alone opt-in  
10 disclosure agreement resulted in its failure to obtain the appropriate affirmative consent  
11 necessary to opt customers into its overdraft program. BBVA has and continues to charge  
12 customers overdraft fees for non-recurring debit card and ATM transactions in violation  
13 of Regulation E. Further, BBVA continues to “opt-in” new checking account customers  
14 into its overdraft program using its improper opt-in disclosure agreement.

## 15 VI FACTUAL ALLEGATIONS AGAINST DEFENDANT

16 66. At all relevant times, BBVA used the “available balance,” and not the actual  
17 account balance or the formerly used collective balance, to determine whether to assess  
18 overdraft fees on one-time debit card and ATM transactions.

19 67. At all relevant times, BBVA knew or should have known, that in order to  
20 legally charge its customers overdraft fees, it was required to first obtain affirmative  
21 consent from the customer using a Regulation E compliant stand-alone opt-in disclosure.  
22 Regulation E compliance requires, at a minimum, that a financial institution accurately  
23 disclose all material parts of its overdraft program and policies in the opt-in disclosure  
24 agreement in clear and easily understood language before obtaining consent from a  
25 customer to “opt in” to those programs.

26 68. At all relevant times, BBVA used an identical opt-in disclosure agreement  
27 with Plaintiff and all putative class members that defined an overdraft as occurring “when  
28

1 you do not have enough money in your account to cover a transaction, but the transaction  
2 is paid anyway.”

3 69. This definition of overdraft would disclose and be interpreted by reasonable  
4 customers to mean as follows: (1) “not enough money in your account” means the Actual  
5 balance/Current Balance/Ledger Balance in the account; (2) to “cover a transaction”  
6 means that the overdraft decision is made at time of posting and payment; and (3) “the  
7 transaction is paid anyway” means that Defendant has advanced or loaned the customer  
8 money to pay the transaction. However, as BBVA determines overdraft fees based on the  
9 “available balance” that factors in credit and debit holds, approximately 10-20% of  
10 overdraft fees are assessed on transactions when there was money in the account to cover  
11 the transaction at the time it was posted and paid, and BBVA did not advance or loan the  
12 customer any money to pay the transaction.

13 70. The opt-in disclosure agreement did not accurately and in a clear and easily  
14 understandable way describe what constitutes an overdraft and under what circumstances  
15 the customer would be assessed an overdraft fee, and as such the opt-in disclosure  
16 agreement did not comply with Regulation E’s requirements.

17 71. Because BBVA uses an opt-in disclosure agreement that does not accurately  
18 describe its overdraft practices and thus is not compliant with Regulation E, BBVA is not  
19 permitted to charge customers overdraft fees on one-time debit card and ATM  
20 transactions.

21 72. At all relevant times, BBVA knew it was using the available balance to  
22 assess overdraft fees, and further knew or should have known that as a stand-alone  
23 document, its opt-in disclosure agreement was not providing an accurate, clear and easily  
24 understandable definition of an overdraft when it identified an overdraft as “when you do  
25 not have enough money in your account to cover a transaction, but the transaction is paid  
26 anyway.”

27 73. At all relevant times, BBVA charged Plaintiff and the putative class  
28 overdraft fees on one-time debit card and ATM transactions even though it had not

1 complied with Regulation E to first obtain customers’ affirmative consent using a  
2 Regulation E compliant opt-in disclosure agreement before it charged these fees.

3 74. Based on information and belief, BBVA continues to “opt-in” to its  
4 overdraft program customers using a non-compliant opt-in disclosure agreement, and  
5 then charges those customers overdraft fees on one-time debit card and ATM  
6 transactions.

7 75. Based on information and belief, BBVA continues to charge existing  
8 customers overdraft fees on one-time debit card and ATM transactions who had “opted-  
9 in” using that same non-compliant opt-in disclosure agreement.

10 **VII CLASS ACTION ALLEGATIONS**

11 76. The preceding allegations are incorporated by reference and re-alleged as if  
12 fully set forth herein.

13 77. Plaintiff brings this case, and each of the respective causes of action, as a  
14 class and representative action.

15 78. The “Class” is composed of one of the following:

16 **The Regulation E Class:**

17 All California customers of Defendant who have or have had  
18 accounts with Defendant who were assessed an overdraft fee on  
19 a one-time debit card or ATM transaction beginning one-year  
20 preceding the filing of this complaint and ending on the date the  
Class is certified. Following discovery, this definition will be  
amended as appropriate.

21 **The UCL, Section 17200 Class:**

22 All California customers of Defendant who have or have had  
23 accounts with Defendant who were assessed an overdraft fee on  
24 a one-time debit card or ATM transaction beginning four-years  
25 preceding the filing of this complaint and ending on the date the  
Class is certified. Following discovery, this definition will be  
amended as appropriate.

26 79. Excluded from the Classes are: 1) any entity in which Defendant has a  
27 controlling interest; 2) officers or directors of Defendant; 3) this Court and any of its  
28

1 employees assigned to work on the case; and 4) all employees of the law firms  
2 representing Plaintiff and the Class Members.

3 80. This action has been brought and may be properly maintained on behalf of  
4 each member of the Class pursuant to Rule 23(a), (b)(2), and (b)(3) of the Federal Rules  
5 of Civil Procedure.

6 81. **Numerosity** – The members of the Class (“Class Members”) are so  
7 numerous that joinder of all Class Members would be impracticable. While the exact  
8 number of Class Members is presently unknown to Plaintiff, and can only be determined  
9 through appropriate discovery, Plaintiff believes based on the percentage of customers  
10 that are harmed by these practices with banks and credit unions with similar practices,  
11 that the Class is likely to include thousands of customers.

12 82. Upon information and belief, Defendant has databases, and/or other  
13 documentation, of its customers’ transactions and account enrollment. These databases  
14 and/or documents can be analyzed by an expert to ascertain which of Defendant’s  
15 customers has been harmed by its practices and thus qualify as a Class Member. Further,  
16 the Class definitions identify groups of unnamed plaintiffs by describing a set of common  
17 characteristics sufficient to allow a member of that group to identify himself or herself as  
18 having a right to recover. Other than by direct notice through mail or email, alternative  
19 proper and sufficient notice of this action may be provided to the Class Members through  
20 notice published in newspapers or other publications.

21 83. **Commonality** – This action involves common questions of law and fact.  
22 The questions of law and fact common to both Plaintiff and the Class Members include,  
23 but are not limited to, the following:

- 24 • Whether Defendant used the available balance for making a  
25 determination of whether to assess overdraft fees on one-time debit  
26 card and ATM transactions;
- 27 • Whether the opt-in disclosure agreement Defendant used to opt-in  
28 Class Members violated the mandate of Regulation E that the opt-in



1 disclosure agreement must accurately, clearly, and in an easily  
2 understandable way describe the overdraft services of Defendant;

- 3 • Whether Defendant breached Regulation E when it assessed overdraft  
4 fees on one-time debit card and ATM transactions against Class  
5 Members;
- 6 • Whether Defendant's conduct in violating Regulation E also violated  
7 the Section 17200; and
- 8 • Whether Defendant continues to violate Regulation E and Section  
9 17200 by opting in customers and the public using an opt-in  
10 disclosure agreement that violates Regulation E and continuing to  
11 assess customers overdraft fees on one-time debit card and ATM  
12 transactions based on an opt-in disclosure agreement that violates  
13 Regulation E.

14 84. **Typicality** – Plaintiff's claims are typical of all Class Members. The  
15 evidence and the legal theories regarding Defendant's alleged wrongful conduct  
16 committed against Plaintiff and all of the Class Members are substantially the same  
17 because the opt-in disclosure agreement used to opt-in Plaintiff is the same as the opt-in  
18 disclosure agreement used by Defendant to opt-in the Class Members and the general  
19 public. Further, Plaintiff and the Class Members have each been assessed overdraft fees  
20 on one-time debit card and ATM transactions. Accordingly, in pursuing his own self-  
21 interest in litigating his claims, Plaintiff will also serve the interests of the other Class  
22 Members and the general public.

23 85. **Adequacy** – Plaintiff will fairly and adequately protect the interests of the  
24 Class Members. Plaintiff has retained competent counsel experienced in class action  
25 litigation, and specifically financial institution overdraft class action cases to ensure such  
26 protection. There are no material conflicts between the claims of the representative  
27 Plaintiff and the members of the Class that would make class certification inappropriate.  
28 Plaintiff and counsel intend to prosecute this action vigorously.



1           86. **Predominance and Superiority** – The matter is properly maintained as a  
2 class action because the common questions of law or fact identified herein and to be  
3 identified through discovery predominate over questions that may affect only individual  
4 Class Members. Further, the class action is superior to all other available methods for the  
5 fair and efficient adjudication of this matter. Because the injuries suffered by the  
6 individual Class Members are relatively small compared to the cost of the litigation, the  
7 expense and burden of individual litigation would make it virtually impossible for  
8 Plaintiff and Class Members to individually seek redress for Defendant’s wrongful  
9 conduct. Even if any individual person or group(s) of Class Members could afford  
10 individual litigation, it would be unduly burdensome to the courts in which the individual  
11 litigation would proceed. The class action device is preferable to individual litigation  
12 because it provides the benefits of unitary adjudication, economies of scale, and  
13 comprehensive adjudication by a single court. In contrast, the prosecution of separate  
14 actions by individual Class Members would create a risk of inconsistent or varying  
15 adjudications with respect to individual Class Members that would establish incompatible  
16 standards of conduct for the party (or parties) opposing the Class and would lead to  
17 repetitious trials of the numerous common questions of fact and law. Plaintiff knows of  
18 no difficulty that will be encountered in the management of this litigation that would  
19 preclude its maintenance as a class action. As a result, a class action is superior to other  
20 available methods for the fair and efficient adjudication of this controversy. Absent a  
21 class action, Plaintiff and the Class Members will continue to suffer losses, thereby  
22 allowing Defendant’s violations of law to proceed without remedy and allowing  
23 Defendant to retain the proceeds of its ill-gotten gains.

24           87. Plaintiff does not believe that any other Class Members’ interests in  
25 individually controlling a separate action are significant, in that Plaintiff has  
26 demonstrated above that his claims are typical of the other Class Members and that he  
27 will adequately represent the Class. This particular forum is desirable for this litigation  
28 because Plaintiff’s claims arise from activities that occurred largely therein. Plaintiff does

1 not foresee significant difficulties in managing the class action in that the major issues in  
2 dispute are susceptible to class proof.

3 88. Plaintiff anticipates the issuance of notice, setting forth the subject and  
4 nature of the instant action, to the proposed Class Members. Upon information and belief,  
5 Defendant's own business records and/or electronic media can be utilized for the  
6 contemplated notices. To the extent that any further notices may be required, Plaintiff  
7 anticipates using additional media and/or mailings.

8 89. This matter is properly maintained as a class action pursuant to Federal  
9 Rules of Civil Procedure, Rule 23 in that without class certification and determination of  
10 declaratory, injunctive, statutory and other legal questions within the class format,  
11 prosecution of separate actions by individual members of the Class will create the risk of:

- 12 • inconsistent or varying adjudications with respect to individual  
13 members of the Class which would establish incompatible standards  
14 of conduct for the parties opposing the Class; or
- 15 • adjudication with respect to individual members of the Class would,  
16 as a practical matter, be dispositive of the interests of the other  
17 members not parties to the adjudication or substantially impair or  
18 impede their ability to protect their interests.

19 Common questions of law and fact exist as to the members of the Class and predominate  
20 over any questions affecting only individual members, and a class action is superior to  
21 other available methods of the fair and efficient adjudication of the controversy,  
22 including consideration of:

- 23 • the interests of the members of the Class in individually controlling  
24 the prosecution or defense of separate actions;
- 25 • the extent and nature of any litigation concerning the controversy  
26 already commenced by or against members of the Class;

- the desirability or undesirability of concentrating the litigation of the claims in the particular forum; and the difficulties likely to be encountered in the management of a class action.

90. Defendant has acted or refused to act on grounds generally applicable to the class, thereby making appropriate final declaratory and injunctive relief with respect to the class as a whole under Federal Rule of Civil Procedure, Rule 23(b)(2). Moreover, on information and belief, Plaintiff alleges that Defendant’s use of a non-compliant Regulation E opt-in disclosure agreement is substantially likely to continue in the future if an injunction is not entered.

**FIRST CAUSE OF ACTION**

**(Violation of Regulation E)**

91. The preceding allegations are incorporated by reference and re-alleged as if fully set forth herein.

92. By charging overdraft fees on ATM and non-recurring debit card transactions, Defendant violated Regulation E, 12 C.F.R. §§ 1005, *et seq.*, whose “primary objective” is “the protection of individual consumers,” 12 C.F.R. § 1005.1(b), and which “carries out the purposes of the Electronic Fund Transfer Act, 15 U.S.C. §§ 1693, *et seq.*, the ‘EFTA,’” 12 C.F.R. § 1005.1(b)).

93. Specifically, the charges violated what is known as the “Opt In Rule” of Regulation E. 12 C.F.R. § 1005.17. The Opt In Rule states: “a financial institution . . . shall not assess a fee or charge . . . pursuant to the institution’s overdraft service, *unless* the institution: (i) [p]rovides the consumer with a notice in writing [the opt-in notice] . . . describing the institution’s overdraft service” and (ii) “[p]rovides a reasonable opportunity for the consumer to *affirmatively consent*” to enter into the overdraft program. *Id.* (emphasis added). The notice “shall be clear and readily understandable.” 12 C.F.R. § 1005.4(a)(1). To comply with the affirmative consent requirement, a financial institution must provide a segregated description of its overdraft practices that is accurate, non-misleading and truthful and that conforms to 12 C.F.R. § 1005.17 prior to the opt-in,

1 and must provide a reasonable opportunity to opt-in after receiving the description. The  
2 affirmative consent must be provided in a way mandated by 12 C.F.R. § 1005.17, and the  
3 financial institution must provide confirmation of the opt-in in a manner that conforms to  
4 12 C.F.R. § 1005.17. Furthermore, choosing not to “opt-in” cannot adversely affect any  
5 other feature of the account.

6 94. The intent and purpose of this opt-in disclosure agreement is to “assist  
7 customers in understanding how overdraft services provided by their institutions  
8 operate . . . by explaining the institution’s overdraft service . . . in a clear and readily  
9 understandable way”—as stated in the Official Staff Commentary, 74 Fed. Reg. 59033,  
10 59035, 59037, 5940, 5948, which is “the CFPB’s official interpretation of its own  
11 regulation,” “warrants deference from the courts unless ‘demonstrably irrational,’” and  
12 should therefore be treated as “a definitive interpretation” of Regulation E. *Strubel v.*  
13 *Capital One Bank (USA)*, 179 F. Supp. 3d 320, 324 (S.D.N.Y. 2016) (quoting *Chase*  
14 *Bank USA v. McCoy*, 562 U.S. 195, 211 (2011)) (so holding for the CFPB’s Official Staff  
15 Commentary for the Truth In Lending Act’s Reg Z).

16 95. Defendant failed to comply with Regulation E, 12 C.F.R. § 1005.17, which  
17 requires affirmative consent before a financial institution may assess overdraft fees  
18 against customers’ accounts through an overdraft program for ATM withdrawals and  
19 non-recurring debit card transactions. Defendant has failed to comply with the 12 C.F.R.  
20 § 1005.17 opt-in requirements, including failing to provide its customers in a “clear and  
21 readily understandable way” a valid description of the overdraft program which meets the  
22 strictures of 12 C.F.R. § 1005.17. Defendant has selected an opt-in method that fails to  
23 satisfy 12 C.F.R. § 1005.17 because, *inter alia*, it states in the non-conforming disclosure  
24 agreement that an overdraft occurs when there is not enough money in the account to  
25 cover a transaction but Defendant pays it anyway. But, in fact, Defendant assesses  
26 overdraft fees even when there is enough money in the account to pay for the transaction  
27 and Defendant needs to advance no funds at all. This is accomplished by using the  
28 internal bookkeeping available balance to assess overdraft fees, rather than the actual and

1 official balance of the account. Defendant failed to use language to describe the overdraft  
2 service that identified that it was using the available balance to assess overdraft fees,  
3 which meant that in a significant percentage of the transactions that were the subject of  
4 the overdraft fee, there was money in the account to cover the transaction and Defendant  
5 did not have to advance any money—yet Defendant assessed an overdraft fee anyway.

6 96. As a result of violating Regulation E’s prohibition against assessing  
7 overdraft fees on ATM and non-recurring debit card transactions without obtaining valid  
8 affirmative consent to do so, Defendant was not legally permitted to assess any overdraft  
9 fees on one-time debit card or ATM transactions, and it has harmed Plaintiff and the  
10 Class Members by assessing overdraft fees on one-time debit card and ATM transactions.

11 97. As the result of Defendant’s violations of Regulation E, 12 C.F.R. § 1005, *et*  
12 *seq.*, Plaintiff and members of the Class are entitled to statutory damages, as well as  
13 attorneys’ fees and costs of suit, pursuant to 15 U.S.C. § 1693m.

14 **SECOND CAUSE OF ACTION**

15 **(Violation of California Unfair Competition Law, Business & Professions Code**  
16 **Section 17200, *et seq.*)**

17 98. The preceding allegations are incorporated by reference and re-alleged as if  
18 fully set forth herein.

19 99. Defendant’s conduct described herein violates California’s Unfair  
20 Competition Law (the “UCL”), codified at Business and Professions Code § 17200, *et*  
21 *seq.* The UCL prohibits, and provides civil remedies for, unfair competition. Its purpose  
22 is to protect both consumers and competitors by promoting fair competition in  
23 commercial markets for goods and services. In service of that purpose, the Legislature  
24 framed the UCL’s substantive provisions in broad, sweeping language. By defining  
25 unfair competition to include any “any unlawful, unfair or fraudulent business act or  
26 practice,” the UCL permits violations of other laws to serve as the basis of an  
27 independently actionable unfair competition claim, and sweeps within its scope acts and  
28 practices not specifically proscribed by any other law.

1           100. The UCL expressly provides for injunctive relief, and contains provisions  
2 denoting its public purpose. A claim for injunctive relief under the UCL is brought by a  
3 plaintiff acting in the capacity of a private attorney general. Although the private litigant  
4 controls the litigation of an unfair competition claim, he or she is not entitled to recover  
5 compensatory damages for his or her own benefit, but only disgorgement of profits made  
6 by the defendant through unfair competition in violation of the statutory scheme, or  
7 restitution to victims of the unfair competition.

8           101. As further alleged herein, Defendant’s conduct violates the UCL’s  
9 “unlawful” prong because that conduct violates public policy and/or the text of  
10 Regulation E. Defendant’s conduct was not motivated by any legitimate business or  
11 economic need or rationale. The harm and adverse impact of Defendant’s conduct on  
12 members of the general public was neither outweighed nor justified by any legitimate  
13 reasons, justifications, or motives. The harm to Plaintiff and Class Members arising from  
14 Defendant’s unlawful practices relating to the imposition of the improper fees outweighs  
15 the utility, if any, of those practices.

16           102. Defendant’s unlawful business practices as alleged herein are immoral,  
17 unethical, oppressive, unscrupulous, unconscionable, and/or substantially injurious to  
18 Plaintiff and Class Members, and the general public. Defendant’s conduct was  
19 substantially injurious to Plaintiff and the Class Members as they have been forced to pay  
20 millions of dollars in improper fees, collectively.

21           103. Moreover, as described herein, Defendant’s conduct also violates the UCL’s  
22 “unfairness” prong.

23           104. As a direct and proximate result of Defendant’s violations of the UCL,  
24 Plaintiff and Class Members have been assessed improper and illegal overdraft fees and  
25 those funds removed from their account, and Defendant has received, or will receive,  
26 income, profits, and other benefits, which it would not have received if it had not engaged  
27 in the violations of section 17200 described in this Complaint.  
28

1 105. Further, absent injunctive relief forcing Defendant to disgorge itself of its ill-  
2 gotten gains and public injunctive relief prohibiting Defendant from misrepresenting and  
3 omitting material information concerning its overdraft fee policy at issue in this action in  
4 the future and requiring Defendant to immediately stop charging illegal overdraft fees  
5 unless and until it re-opts-in current customers using a Regulation E complaint opt-in  
6 disclosure agreement, Plaintiff and other existing account holders, and the general public,  
7 will suffer from and be exposed to Defendant’s conduct violative of the UCL.

8 106. Plaintiff requests that he be awarded all other relief as may be available by  
9 law, pursuant to California Business & Professions Code § 17203, including an order of  
10 this court compelling Defendants to cease all future unlawful and unfair business  
11 practices related to its overdraft practices.

12 **VIII PRAYER FOR RELIEF**

13 WHEREFORE, Plaintiff and the Class pray for judgment as follows:

- 14 a. for an order certifying this action as a class action;
- 15 b. for an order requiring Defendants to disgorge, restore, and return all  
16 monies wrongfully obtained together with interest calculated at the maximum legal  
17 rate;
- 18 c. for statutory damages;
- 19 d. for civil penalties;
- 20 e. for an order enjoining the continued wrongful conduct alleged herein;
- 21 f. for costs;
- 22 g. for pre-judgment and post-judgment interest as provided by law;
- 23 h. for attorneys’ fees under the Electronic Fund Transfer Act, the  
24 common fund doctrine, and all other applicable law; and
- 25 i. for such other relief as the Court deems just and proper.

26 Dated: July 26, 2021

27 Respectfully Submitted,

28 /s/ David C. Wright  
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Attorneys for Plaintiff Jack Eisenberg  
and the Putative Class

\*Admitted *Pro Hac Vice*

**DEMAND FOR JURY TRIAL**

Plaintiff and the Class Members demand a trial by jury on all issues so triable.

Dated: July 26, 2021

Respectfully Submitted,

/s/ David C. Wright  
David C. Wright (State Bar No. 177468)