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	UNITED STATES	S DISTRICT COURT			
9	NORTHERN DISTR	RICT OF CALIFORNIA			
10					
11	MENOMINEE INDIAN TRIBE OF WISCONSIN, MENOMINEE INDIAN	CASE NO. 4:21-cv-00231			
11	GAMING AUTHORITY d/b/a MENOMINEE	NOTICE OF REMOVAL BY DEFENDANT			
12	CASINO RESORT, and WOLF RIVER	LEXINGTON INSURANCE COMPANY			
13	DEVELOPMENT COMPANY, individually and on behalf of all others similarly situated,	[Removal from the Superior Court of the State of			
	,	California, Alameda County, Case No.			
14	Plaintiffs,	RG20080933]			
15	V.				
1.6	(1) LEVINGTON INCLIDANCE				
16	(1) LEXINGTON INSURANCE COMPANY;				
17	(2) UNDERWRITERS AT LLOYD'S –				
18	SYNDICATES: ASC 1414, XLC 2003, TAL 1183, MSP 318, ATL1861, KLN				
10	510, AGR 3268;				
19	(3) UNDERWRITERS AT LLOYD'S –				
20	SYNDICATE: CNP 4444; (4) UNDERWRITERS AT LLOYD'S –				
	ASPEN SPECIALTY INSURANCE				
21	COMPANY; (5) UNDERWRITERS AT LLOYD'S –				
22	(5) UNDERWRITERS AT LLOYD'S – SYNDICATES: KLN 0510, ATL 1861,				
	ASC 1414, QBE 1886, MSP 0318, APL				
23	1969, CHN 2015, XLC 2003; (6) UNDERWRITERS AT LLOYD'S –				
24	SYNDICATE: BRT 2987;				
25	(7) UNDERWRITERS AT LLOYD'S –				
25	SYNDICATES: KLN 0510, TMK 1880, BRT 2987, BRT 2988, CNP 4444, ATL				
26	1861, NEON WORLDWIDE				
27	PROPERTY CONSORTIUM, AUW 0609, TAL 1183, AUL 1274;				
	(8) HOMELAND INSURANCE COMPANY				
28	OF NEW YORK:				

Case 3:21-cv-00231-SK Document 1 Filed 01/11/21 Page 2 of 9

1 2 3	 (9) HALLMARK SPECIALTY INSURANCE COMPANY; (10) ENDURANCE WORLDWIDE INSURANCE LTD T/AS SOMPO INTERNATIONAL; (11) ARCH SPECIALTY INSURANCE 	
5	COMPANY; (12) EVANSTON INSURANCE COMPANY; (13) ALLIED WORLD NATIONAL	
6	ASSURANCE COMPANY; (14) LIBERTY MUTUAL FIRE	
7	INSURANCE COMPANY; (15) LANDMARK AMERICAN	
8	INSURANCE COMPANY; and (16) SRU DOE INSURERS 1-20,	
9	Defendants.	
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PLEASE TAKE NOTICE THAT, pursuant to the Class Action Fairness Act of 2005 and 28 U.S.C. §§ 1332(d), 1441, 1446, and 1453, Defendant Lexington Insurance Company ("Lexington" or "Defendant") respectfully removes the above-captioned matter from the Superior Court of California, County of Alameda, where it is pending as Case No. RG20080933, to the United States District Court for the Northern District of California.

This Court has original jurisdiction over this action under 28 U.S.C. § 1332(d) because there is minimal diversity of citizenship between the parties, the amount in controversy exceeds \$5,000,000 exclusive of interest and costs, and the proposed class consists of 100 or more members. Removal is proper for the reasons set forth below.

I. BACKGROUND

- 1. Plaintiffs Menominee Indian Tribe of Wisconsin (the "Menominee Tribe"), Menominee Indian Gaming Authority d/b/a Menominee Casino Resort ("MCR"), and Wolf River Development Company ("Wolf River") (collectively, "Plaintiffs") filed a Class Action Complaint on November 12, 2020, in the Superior Court of the State of California for Alameda County, which is within the district and division to which this case is removed. Plaintiffs filed the Complaint individually and on behalf of a "nationwide class of insureds under the Tribal First Tribal Property Insurance Program" (collectively, the "Class"), against Lexington and other insurers. As required under 28 U.S.C. § 1446(a), copies of all process, pleadings, and orders served upon Lexington in the underlying state court action are attached as exhibits to the accompanying declaration.
- 2. The Menominee Tribe "is a federally recognized Indian Tribal Entity located in Keshena, Wisconsin, composed of more than 9,000 enrolled members." Compl. ¶ 1, 26.
- 3. MCR "holds a business Charter from the Tribal Government of the Menominee Tribe and was formed for the purpose of conducting the gaming and gaming related operations of the Menominee Tribe" on the Menominee Tribe's reservation in Keshena, Wisconsin. *Id.* ¶ 1, 5, 27. According to the MCR Charter, MCR "enjoys an autonomous existence," is managed by a Board of Directors, and complies with various reporting requirements and fiscal practices. See Menominee

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Tribal Code, Chapter 660, Art. II, Menominee Indian Gaming Auth., available at https://www.ecode360.com/13574083.

- 4. Wolf River "holds a Charter from the Tribal Government of the Menominee Tribe as a tribal business and was formed for the purpose of conducting the nongaming commercial activity of the Menominee Tribe" on the Menominee Tribe's reservation in Keshena, Wisconsin. Compl. ¶ 1, 28. According to the Wolf River Charter, Wolf River is managed by a Board of Directors and complies with various reporting requirements and fiscal practices. See Menominee Tribal Code, Chapter 740, Wolf River Dev. Co., available at https://www.ecode360.com/12129090.
- 5. Plaintiffs allege that for the policy period from July 1, 2019 to July 1, 2020, they and members of the proposed Class "purchased insurance coverage in the Tribal Property Insurance Program" ("TPIP") maintained by Alliant Underwriting Services, Inc. ("Alliant") and Alliant's "specialized program," Tribal First. Compl. ¶¶ 9–10. TPIP "is comprised of insurance policies from more than a dozen insurance carriers," including Lexington, and each of the policies issued to Plaintiffs and members of the proposed Class contain a master policy form identified as TPIP USA Form No. 15 (the "Policy"). *Id.* ¶¶ 10, 29–45.
- 6. Plaintiffs claim the Policy provides insurance against "all risk of direct physical loss or damage occurring during the period of this Policy" to covered property, subject to the "terms, conditions and exclusions" contained in the Policy. Id. ¶¶ 46–47, 53. Plaintiffs allege their "covered property" includes "Menominee Tribal property, such as the casino, hotel, restaurant, healthcare and other property at MCR, Thunderbird and the Clinic." Id. ¶ 45; see also id. ¶ 6 (Thunderbird is owned and operated by Plaintiffs and "is a modern facility including a mini casino with slot machines, the Thunderbird restaurant, and a full bar, as well as a venue for seasonal outdoor entertainment"); id. ¶ 7 (the Clinic is owned and operated by the Menominee Tribe and "provides healthcare to the Menominee community"). Plaintiffs further allege that the Policy includes coverage for "Business Interruption," "Extra Expense," "Ingress/Egress," "Civil Authority," "Contingent Time Element," and "Tax Revenue Interruption" coverages. Id. ¶¶ 61, 68–70, 72–73. For Business Interruption and Extra Expense coverages, the "period of restoration during which . . . losses accrue begins 'on the date direct physical loss occurs and interrupts normal business operations and ends on the date that

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the damaged property should have been repaired, rebuilt or replaced with due diligence and dispatch, but not limited by the expiration of this policy." *Id.* ¶¶ 64, 68.

- 7. Plaintiffs allege that, in response to the COVID-19 pandemic, "local, state and Tribal governments throughout the United States," including the State of Wisconsin and the Menominee Tribal Legislature, issued a series of "Closure Orders" that suspended non-essential businesses and required individuals "to stay at home or in their place of residence," causing Plaintiffs' businesses to close and lose revenue. See id. ¶¶ 83–101. Plaintiffs allege that "[a]s a result of the presence of COVID-19 and the Closure Orders," they and the members of the proposed Class suffered losses covered by the Policy. *Id.* ¶ 106.
- 8. The Complaint seeks, among other relief, payment for "losses incurred and to be incurred by the Class related to COVID-19, the Closure Orders and the interruption of their businesses stemming from the COVID-19 pandemic," along with "pre- and post-judgment interest on any amounts awarded," "attorneys' fees and costs of suit," and "multiple damages where required under state law." *Id.*, Request for Relief, subds. (d)(ii), (e)–(g).
- 9. Lexington was served with the Summons and Complaint no earlier than December 11, 2020. The Summons and Complaint were received as attachments to a letter dated December 11, 2020, which bore a notation suggesting it was hand delivered to "FLWA Service Corp. c/o Foley and Lardner LLP, 555 California Street, Suite 1700, San Francisco, CA 94104-1520," the entity and address upon which service of suit may be made under the Policy. Thus, this Notice is timely filed under 28 U.S.C. § 1446(b). See 28 U.S.C. § 1446(b); Fed. R. Civ. P. 6(a)(1).
- 10. Upon filing this Notice of Removal, Lexington will furnish written notice to Plaintiffs' counsel, and will file and serve a copy of this Notice with the Clerk of the Alameda County Superior Court, pursuant to 28 U.S.C. § 1446(d).

II. THIS COURT HAS SUBJECT MATTER JURISDICTION PURSUANT TO THE CLASS **ACTION FAIRNESS ACT OF 2005**

11. Removal is proper pursuant to 28 U.S.C. §§ 1441 and 1453 because this Court has subject matter jurisdiction over this action and all claims asserted against Lexington pursuant to the Class Action Fairness Act of 2005 ("CAFA"), 28 U.S.C. § 1332(d).

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12. CAFA pertains to "any class action before or after the entry of a class certification order by the court with respect to that action." 28 U.S.C. § 1332(d)(8). This case is a putative "class action" under CAFA because it was brought under a state statute, California Code of Civil Procedure § 382, which authorizes an action to be brought by one or more representative persons as a class action. See 28 U.S.C. § 1332(d)(1)(B); see also Compl. ¶ 108.

The Proposed Class Consists of 100 Members or More A.

13. CAFA applies when a proposed class consists of 100 members or more. 28 U.S.C. § 1332(d)(5)(B). This requirement is met here. Plaintiffs allege in the Complaint that this action is brought "individually and on behalf of all others similarly situated," and Plaintiffs seek to represent a "nationwide Class defined as all persons and entities insured under the Policy with claims due to COVID-19 and/or closure orders from the relevant authorities." Compl. ¶¶ 108–09. Lexington, through Alliant and Tribal First, provides insurance coverage under the Policy to over 400 tribes, tribal corporations, and other tribal entities in the United States for the policy period from July 1, 2010, to July 1, 2020. Given the widespread proliferation of the COVID-19 virus and the resultant closure orders "issued by local, state and Tribal governments" throughout the country (see, e.g., id. ¶¶ 99–100), the proposed class exceeds the 100-member minimum.

В. There Is Minimal Diversity Between Plaintiffs and Lexington

- 14. CAFA requires minimal diversity of citizenship among the parties. Specifically, "any member of [the] class of plaintiffs" must be "a citizen of a State different from any defendant." 28 U.S.C. § 1332(d)(2)(A); Mississippi ex rel. Hood v. AU Optronics Corp., 571 U.S. 161, 165 (2014). This requirement is met.
- 15. For purposes of diversity jurisdiction, a corporation organized under tribal law should be analyzed "as if it were a state or federal corporation." Cook v. AVI Casino Enters., Inc., 548 F.3d 718, 723 (9th Cir. 2008). Because a corporation is considered a citizen of the state in which it was incorporated and the state where it has its principal place of business, 28 U.S.C. § 1332(c), a corporation organized under tribal law is deemed "a citizen of the state where it has its principal place of business." *Cook*, 548 F.3d at 723.

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16. MCR is a tribal corporation that conducts "gaming and gaming related operations of
the Menominee Tribe on the reservation," which is located in Keshena, Wisconsin. See Compl. ¶¶ 1,
5, 27. Accordingly, for purposes of diversity jurisdiction, MCR is headquartered and maintains its
principal place of business in Wisconsin. 28 U.S.C. § 1332(c)(1); see also Hertz Corp. v. Friend, 55
U.S. 77, 78-79 (2010) (holding that for diversity jurisdiction purposes, a corporation's principal place
of business is "the place where a corporation's officers direct, control, and coordinate the
corporation's activities."). MCR is therefore a citizen of Wisconsin. See Cook, 548 F.3d at 723-24
(concluding that tribal corporation was "a citizen of Nevada" for diversity jurisdiction purposes,
hecause Nevada was "the location of its principal place of business")

- 17. Wolf River is a tribal corporation that conducts the nongaming commercial activity of the Menominee Tribe "on the reservation," which is located in Keshena, Wisconsin. *See* Compl. ¶¶ 1, 28. Accordingly, Wolf River is headquartered and maintains its principal place of business in Wisconsin and is a citizen of Wisconsin for diversity jurisdiction purposes. 28 U.S.C. § 1332(c)(1); *see also Hertz Corp.*, 559 U.S. at 78–79; *Cook*, 548 F.3d at 723–24.
- 18. Lexington is incorporated in the State of Delaware and has its principal place of business in Boston, Massachusetts. Compl. ¶ 20. Lexington is therefore a citizen of Delaware and Massachusetts for purposes of diversity jurisdiction. 28 U.S.C. § 1332(c)(1).
- 19. The fact that one of the Plaintiffs, the Menominee Tribe, is a federally recognized Indian Tribal Entity, does not impact federal jurisdiction under CAFA. Because at least one Plaintiff is a citizen of a state different from at least one Defendant, the minimal diversity requirement is satisfied. See 28 U.S.C. § 1332(d)(2)(A); see also Ponca Tribe of Indians of Okla. v. Cont'l Carbon

In addition to Defendant Lexington, several other insurance companies headquartered and with principal places of business in various parts of the country and world are named as Defendants. Compl. ¶ 37 (Hallmark Specialty Insurance Company incorporated in Oklahoma with principal place of business in Dallas, Texas); *id.* ¶ 39 (Arch Specialty Insurance Company incorporated in Missouri with principal place of business in Jersey City, New Jersey); *id.* ¶ 40 (Evanston Insurance Company incorporated and with principal place of business in Illinois); *id.* ¶ 41 (Allied World National Assurance Company incorporated in New Hampshire with principal place of business in New York, New York); *id.* ¶ 42 (Liberty Mutual Fire Insurance Company incorporated and with principal place of business in Massachusetts); *id.* ¶ 43 (Landmark American Insurance Company incorporated in New Hampshire with principal place of business in Atlanta, Georgia); *id.* ¶¶ 30–35, 38 (several other Defendants organized under the laws of the United Kingdom or England with principal places of business in England).

Co., 439 F. Supp. 2d 1171, 1177–78 (W.D. Okla. 2006) (finding that presence of a Tribal plaintiff did not bar federal jurisdiction under CAFA because minimal diversity existed between the defendant and "at least one of the Class Plaintiffs"). By way of example only, for diversity purposes, Plaintiff Wolf River is a citizen of Wisconsin and Defendant Lexington is a citizen of Delaware and Massachusetts.

C. The Amount in Controversy by the Class Claims Exceeds \$5 Million

- 20. Under CAFA, diversity jurisdiction requires that the aggregate amount in controversy "exceeds the sum or value of \$5,000,000." 28 U.S.C. § 1332(d)(2), (6). This requirement is met. When a complaint seeks damages but does not state a specific amount, a notice of removal "need include only a plausible allegation that the amount in controversy exceeds the jurisdictional threshold." Dart Cherokee Basin Operating Co. v. Owens, 574 U.S. 81, 89 (2014). If the amount is contested, a court will determine whether the threshold is met by a preponderance of the evidence. Id. at 553; see also Chavez v. JPMorgan Chase & Co., 888 F.3d 413, 416 (9th Cir. 2018).
- 21. Here, the Complaint seeks various forms of relief and attorneys' fees, but does not include a specific demand for damages or otherwise specify the amount in controversy. On a full and fair reading of the Complaint, however, the amount in controversy exceeds \$5 million.
- 22. First, the Complaint alleges that "Plaintiffs suffered a loss of business income occasioned directly by the presence of COVID-19 and the resulting inability or lessened ability to use" covered premises. Compl. ¶ 15. Plaintiffs also allege that these losses are covered under the Policy issued by Lexington, id. ¶¶ 12–18, 106, and seek this relief on behalf of themselves and a proposed Class of at least 100 members. Plaintiffs and the proposed Class members operate casinos, resorts, hotels, restaurants, and other high-revenue gaming and commercial enterprises across the country. See id. ¶ 4 ("The National Indian Gaming Commission found that Indian gaming revenue totaled \$33.7 billion in fiscal year 2018, generated from 501 gaming operations run by 241 federally recognized tribes across 29 states."). Based on information provided by Plaintiffs and the members of the proposed Class to Lexington through Alliant and Tribal First in connection with the Policy's issuance and/or renewal and regarding the value of covered property and businesses, the amount in controversy exceeds \$5 million. Indeed, Policy No. 017471589/06 (Dec 17) 9131, just one of several

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ALAMEDA COUNTY Jennie Lee Anderson (SBN 203586) 1 ANDRUS ANDERSON LLP NOV 12 2020 2 155 Montgomery Street, Suite 900 CLERK OF THE SUPERIOR COURT San Francisco, California 94104 Telephone: 415-986-1400 Facsimile: 415-986-1474 jennie@andrusanderson.com Adam J. Levitt (pro hac vice forthcoming) 6 DICELLO LEVITT GUTZLER LLC Ten North Dearborn Street, Sixth Floor 7 Chicago, Illinois 60602 Telephone: 312-214-7900 8 Mark Lanier (pro hac vice forthcoming) Facsimile: 312-253-1443 THE LANIER LAW FIRM PC alevitt@dicellolevitt.com 9 10940 W. Sam Houston Parkway N., Suite 100 Houston, Texas 77064 10 Timothy W. Burns (pro hac vice forthcoming) Telephone: 713-659-5200 **BURNS BOWEN BAIR LLP** 11 Facsimile: 713-659-2204 One S. Pinckney Street, Suite 930 WML@lanierlawfirm.com Madison, Wisconsin 53703 12 Telephone: 608-286-2302 Douglas Daniels (pro hac vice forthcoming) Facsimile: 608-286-2037 13 **DANIELS & TREDENNICK** tburns@bbblawllp.com 6363 Woodway, Suite 700 14 Houston, Texas 77057 Telephone: 713-917-0024 15 Facsimile: 713-917-0026 douglas.daniels@dtlawyers.com 16 Attorneys for Plaintiffs and the Class 17 (Additional counsel listed on signature page) 18 SUPERIOR COURT FOR THE STATE OF CALIFORNIA 19 FOR THE COUNTY OF ALAMEDA 720080933 20 MENOMINEE INDIAN TRIBE OF Case No.: WISCONSIN, MENOMINEE INDIAN 21 GAMING AUTHORITY d/b/a **CLASS ACTION** 22 MENOMINEE CASINO RESORT, and **COMPLAINT FOR:** WOLF RIVER DEVELOPMENT 23 COMPANY, individually and on behalf of (1) BREACH OF CONTRACT; and all others similarly situated, (2) DECLARATORY JUDGMENT 24 25 Plaintiffs, 26 VS. **DEMAND FOR JURY TRIAL** 27 (1) LEXINGTON INSURANCE

CLASS ACTION COMPLAINT

COMPANY:

1	(2) UNDERWRITERS AT LLOYD'S – SYNDICATES: ASC 1414, XLC 2003,)
_	TAL 1183, MSP 318, ATL1861, KLN	$\frac{1}{2}$
2	510, AGR 3268;	ĺ
3	(3) UNDERWRITERS AT LLOYD'S -)
	SYNDICATE: CNP 4444;	1
4	(4) UNDERWRITERS AT LLOYD'S -	ĺ
5	ASPEN SPECIALTY INSURANCE)
	COMPANY;	}
6	(5) UNDERWRITERS AT LLOYD'S -)
7	SYNDICATES: KLN 0510, ATL 1861, ASC 1414, QBE 1886, MSP 0318, APL)
	1969, CHN 2015, XLC 2003;)
8	(6) UNDERWRITERS AT LLOYD'S –)
	SYNDICATE: BRT 2987;	ĺ
9	UNDERWRITERS AT LLOYD'S -)
10	(7) SYNDICATES: KLN 0510, TMK 1880,	7
	BRT 2987, BRT 2988, CNP 4444, ATL	
11	1861, NEON WORLDWIDE	ĺ
12	PROPERTY CONSORTIUM, AUW)
	0609, TAL 1183, AUL 1274; (8) HOMELAND INSURANCE	3
13	COMPANY OF NEW YORK:	ĺ
14	(9) HALLMARK SPECIALTY)
_	INSURANCE COMPANY;	}
15	ENDURANCE WORLDWIDE	Ś
16	(10) INSURANCE LTD T/AS SOMPO)
	INTERNATIONAL; (11) ARCH SPECIALTY INSURANCE)
17	COMPANY;	ĺ
18	(12) EVANSTON INSURANCE)
	COMPANY;)
19	(13) ALLIED WORLD NATIONAL	ĺ
20	ASSURANCE COMPANY;)
	(14) LIBERTY MUTUAL FIRE INSURANCE COMPANY;)
21	(15) LANDMARK AMERICAN	.)
22	INSURANCE COMPANY; and)
	(16) SRU DOE INSURERS 1-20;)
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24	Defendants.)
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CLASS ACTION COMPLAINT

Plaintiffs Menominee Indian Tribe of Wisconsin ("Menominee Tribe"), Menominee Indian Gaming Authority d/b/a Menominee Casino Resort ("Menominee Casino" or MCR") and Wolf River Development Company ("Wolf River")) ("Plaintiffs"), individually and on behalf of the other members of the below-defined nationwide class of insureds under the Tribal First Tribal Property Insurance Program (collectively, the "Class"), bring this limited-fund class action against Defendants Lexington Insurance Company, et al.\(^1\) (collectively, "Defendants" or the "Insurers") and in support thereof state the following:

I. NATURE OF THE ACTION

- 1. Plaintiff Menominee Tribe is a federally recognized Indian Tribal Entity located in Keshena, Wisconsin, composed of more than 9,000 enrolled members. The reservation consists of approximately 235,000 acres of land held in trust by the United States government for the benefit of the Tribe, along with other land held in fee by both Tribal members and non-Indians. Within certain restrictions imposed by the United States government, the Tribe has jurisdiction over activities occurring on the reservation and has rights to economic and other benefits resulting from use of the reservation property and resources.
- 2. The mission of the Menominee Tribe is to promote, protect, and preserve the rights, resources, and culture of the Tribe through responsible leadership and the judicious exercise of its sovereign powers. The Menominee Tribe value their children, elders, and each other, and value preserving their language, tradition, history, and culture.

Defendants are: (1) Lexington Insurance Company; (2) Underwriters at Lloyd's – Syndicates: ASC1414, XLC 2003, TAL 1183, MSP 318, ATL1861, KLN 510, AGR 3268; (3) Underwriters at Lloyd's - Syndicate: CNP 4444; (4) Underwriters at Lloyd's - Aspen Specialty Insurance Company; (5) Underwriters at Lloyd's - Syndicates: KLN 0510, ATL 1861, ASC 1414, QBE 1886, MSP 0318, APL 1969, CHN 2015, XLC 2003; (6) Underwriters at Lloyd's – Syndicate: BRT 2987; (7) Underwriters at Lloyd's - Syndicates: KLN 0510, TMK 1880, BRT 2987, BRT 2988, CNP 4444, ATL 1861, Neon Worldwide Property Consortium, AUW 0609, TAL 1183, AUL 1274; (8) Homeland Insurance Company of New York; (9) Hallmark Specialty Insurance Company; (10) Endurance Worldwide Insurance Ltd t/as Sompo International; (11) Arch Specialty Insurance Company; (12) Evanston Insurance Company; (13) Allied World National Assurance Company; (14) Liberty Mutual Fire Insurance Company; (15) Landmark American Insurance Company; and (16) SRU Doe Insurers 1-20.

- 3. Under the Indian Gaming Act of 1988, federally recognized tribes are permitted to conduct Class III casino gaming operations on tribal land, subject to negotiation of a gaming compact with the affected state. These gaming operations provide invaluable revenue for the maintenance and operation of tribal institutions and activities. The Menominee Tribe and the State of Wisconsin entered into the Gaming Compact of 1992 and later amended that compact on April 25, 2003, and on subsequent occasions. The Gaming Compact has been approved by the United States Department of the Interior and has permitted the Menominee Tribe to operate Class III gaming operations on tribal land for more than thirty years.
- 4. According to the Bureau of Indian Affairs, the Menominee Tribe is one of 574 federally recognized Indian Tribal Entities in the United States.² The National Indian Gaming Commission found that Indian gaming revenue totaled \$33.7 billion in fiscal year 2018, generated from 501 gaming operations run by 241 federally recognized tribes across 29 states.³ Like many other recognized tribes, the Menominee Tribe relies upon revenue from its gaming operations and other commercial enterprises in order to fulfill its mission and to provide services to members of the tribe.
- 5. Plaintiffs own, operate, and receive both business revenue and tax revenue from the Menominee Casino Resort in Keshena, Wisconsin. MCR includes: a casino with table games, slots and bingo; restaurant; café; lounge; live entertainment space; gift shop; RV park; hotel with fitness center and indoor pool; and a convention and event center with banquet operations. In addition, the Five Clans Ballroom can host weddings for up to 500 guests. MCR has been welcoming guests for 33 years and is a popular destination for tourists and gaming enthusiasts throughout Wisconsin. Those properties, however, have suffered direct physical loss or damage from COVID-19 (a.k.a. the "coronavirus" or "SARS-CoV-2").

https://www.govinfo.gov/content/pkg/FR-2020-01-30/pdf/2020-01707.pdf

https://www.nigc.gov/news/detail/2018-indian-gaming-revenues-of-33.7-billion-show-a-4.1-increase

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- Plaintiffs also own, operate, and receive both business revenue and tax revenue 6. from the Thunderbird Complex, located nine miles north of MCR. Thunderbird is a modern facility including a mini casino with slot machines, the Thunderbird restaurant, and a full bar, as well as a venue for seasonal outdoor entertainment. The Thunderbird's properties also have suffered direct physical loss or damage from COVID-19.
- The Menominee Tribe also owns, operates, and receives business revenues from 7. the Menominee Tribal Clinic (the "Clinic"), which provides healthcare to the Menominee community. The skilled and dedicated professionals at the Clinic provide a broad range of healthcare services, including medical, dental, behavior health, optometry, pharmacy and laboratory services, as well as physical therapy, fitness, diabetes prevention and wellness programs. Due to COVID-19, the Clinic also has suffered direct physical loss or damage and, as a result, the Clinic's ability to provide services has been severely hampered, causing a significant drop in business and tax revenue.
- Menominee Tribe also owns, operates, and receives business and tax revenues from 8. other businesses located within the Menominee Indian Reservation, many operated by Wolf River. These businesses have also have suffered direct physical loss or damage due to COVID-19, causing a loss in business and tax revenue for Plaintiffs.
- For the policy period July 1, 2010, to July 1, 2020, Plaintiffs and the Class 9. purchased insurance coverage in a Tribal Property Insurance Program ("TPIP," "Master Policy," or "Policy") prepared by Tribal First, which has its principal place of business in San Diego, California. Tribal First is a specialized program of Alliant Underwriting Services, Inc, a California corporation with its principal place of business in Newport Beach, California.
- 10. The TPIP is comprised of insurance policies from more than a dozen insurance carriers, led by Defendant Lexington Insurance Company. The TPIP Policy is comprised of various layers of coverage such that a particular insurer is responsible for losses that fall between specified amounts. At least some of these layers of coverage have aggregate limits of coverage that may be exhausted by losses of any one or more of the Class members, such that if a loss of

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one Class member is paid, it reduces the insurance available in that layer to pay losses for other Class members. This situation creates a limited fund for which adjudication of one Class member's rights may, as a practical matter, be dispositive of the interests of other Class members or would substantially impair or impede their ability to protect their interests.

- Tribal First made this insurance program available to tribes and tribal entities 11. throughout the United States. Tribal First maintains a list of insureds under the program, including Plaintiff, who are subject to the same overall aggregate policy limits for one or more particular layers of coverage. "Notice of Loss" must be made in writing to Tribal First. The Master Policy that Tribal First brokered and that Defendants sold to Plaintiffs is memorialized in the Tribal First "Property Solutions" book, pages 1-113, which are attached hereto as Exhibit 1.
- 12. Among other provisions, the Master Policy provides coverage for "loss resulting directly from interruption of business, services, or rental value caused by direct physical loss or damage, as covered by this Policy to real and/or personal property insured by this Policy, occurring during the term of this Policy."
- 13. Due to COVID-19, Plaintiffs have suffered "direct physical loss or damage" to MCR, Thunderbird, the Clinic, and other businesses. COVID-19 made MCR, Thunderbird and the Clinic unusable in the way that they had been used before COVID-19. Instead of being able to fill MCR and Thunderbird with guests, gamblers, meeting attendees, and diners, MCR and Thunderbird were required to drastically reduce operations, and even to close entirely. To do anything else would have led to the emergence or reemergence of COVID-19 at MCR and Thunderbird. Until COVID-19 was brought even slightly under control, even such limited use as this was not possible.
- 14. COVID-19 also limited access, reduced usable space, and required the installation of physical barriers and increased cleaning and sanitizing at MCR, Thunderbird, and the Clinic.
- This loss is "direct" Plaintiffs suffered loss of business income occasioned 15. directly by the presence of COVID-19 and the resulting inability or lessened ability to use MCR, Thunderbird and the Clinic.

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- This loss is physical. MCR, Thunderbird, and the Clinic are unable to use their 16. interior spaces in the manner in which they had previously used those spaces. The probability of illness prevents the use of the space in the same way that a crumbling and open roof from the aftermath of a tornado would make the interior space of a business unusable.⁴
- This loss constitutes a loss under the Policy. Plaintiffs experienced loss of 17. functionality and diminishment of the usable physical space in the hotel, casino, dining and other areas in MCR, Thunderbird, and the Clinic, causing impairment of the business function and damage to MCR, Thunderbird and the Clinic.
- The loss or damage is capable of repair, and repairs have been made such as those 18. 10 | listed in paragraph 14.
 - 19. Plaintiffs purchased "all risk" property coverage to protect themselves in the event that their hotel, casino, restaurant, healthcare or other businesses suddenly had to suspend operations for reasons outside of their control, or if they had to act in order to prevent further property damage. Plaintiffs obtained this coverage through the Policy, which includes coverage described below for Property Damage, including insurance for Protection and Preservation of Property, as well as several so-called "Time-Element" coverages applying to disruption of business, including Business Interruption, Extra Expense, Ingress/Egress, Interruption by Civil Authority ("Civil Authority"), Contingent Time Element and Tax Revenue Interruption coverages.
 - MCR, Thunderbird and the Clinic suffered a physical loss of property due to COVID-19 and the Closure Orders (defined below), were forced to suspend business activities due to COVID-19 and the Closure Orders, and incurred losses covered by Protection and Preservation

⁴ Note, however, that Plaintiffs are not seeking recovery for their loss of use. Plaintiffs are seeking coverage for their loss of business income, rental value and tax revenue. As an example to illustrate the difference, some law firms have been unable to use their office space because of COVID-19, but the firms' business income has nevertheless increased, and they thus have faced no loss of business income. A claim by such a law firm for not being able to use its office space would be a "loss of use" claim. The law firm would have no loss of business income claim. Here, Plaintiffs' business has decreased because of the impairment of the hotel, casinos, restaurants and other facilities at MCR and Thunderbird, and Plaintiffs are seeking the loss of business income, rental value and tax revenue under the business interruption and other Time Element coverages of the Policy.

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of Property, Business Interruption, Extra Expense, Ingress/Egress, Civil Authority, Contingent Time Element and Tax Revenue Interruption provisions due to COVID-19 and the Closure Orders. Upon information and belief, Lexington and the other Insurers have, on a uniform 21. basis, refused to pay claims for losses and costs due to COVID-19 and the resultant Closure Orders covered by the insurance provisions identified in this Class Action Complaint to all Class members under the Policy. Indeed, Lexington, through its affiliate at AIG Claims, Inc, has repudiated coverage for Plaintiffs' claim under the Policy. II. JURISDICTION AND VENUE 22. This Court has subject matter jurisdiction over the matters alleged herein. This Court has personal jurisdiction over each of the defendants named in this 23. action. Each of the defendant insurance companies regularly issued policies in California, and did, in fact issue policies in California to Plaintiffs and the Class as part of the TPIP developed and coordinated by Tribal First. Tribal First organized the TPIP from its office in California, and communications concerning the establishment and purchase of the TTPIP program from Class members around the country, including Plaintiffs, were received in California. Premium payments under the TPIP program were and continue to be mailed to Tribal First in California. Although the TPIP program is centered in California, none of the individual 24. defendants has its principal place of business in California. Instead, through the TPIP, each of the Defendants has agreed to accept service of process for any suit based upon the Policy in San Francisco, California, at the offices of Foley & Lardner. Venue is also proper in this Court pursuant to California Code of Civil Procedure section 395(a) ("If none of the defendants reside in the state ..., the action may be tried in the superior court in any county that the plaintiff may designate in his or her complaint ..."). ///

III. THE PARTIES

Plaintiffs

- 26. Menominee Indian Tribe of Wisconsin is a federally recognized Indian Tribe located in Keshena, Wisconsin.
- 27. The Menominee Indian Gaming Authority d/b/a Menominee Casino Resort holds a business Charter from the Tribal Government of the Menominee Tribe and was formed for the purpose of conducting the gaming and gaming related operations of the Menominee Tribe on the reservation.
- 28. Wolf River holds a Charter from the Tribal Government of the Menominee Tribe as a tribal business and was formed for the purpose of conducting the nongaming commercial activity of the Menominee Tribe on the reservation.

Defendants

- 29. Lexington Insurance Company ("Lexington") is an insurance company organized under the laws of the State of Delaware, with its principal place of business in Boston, Massachusetts. Lexington is a wholly owned subsidiary of American International Group, Inc. ("AIG"). At all times material hereto, Lexington conducted and transacted business through the selling and issuing of insurance policies within California, including, but not limited to, selling and issuing property coverage to Plaintiffs. As a component of the Tribal First Property Insurance Program sold to Plaintiffs, Lexington issued Policy Nos. 017471589/06, 38412453, 38412468 and 011660435/07 to Plaintiffs, effective July 1, 2019, to July 1, 2020.
- 30. Underwriters at Lloyd's Syndicates ASC1414, XLC 2003, TAL 1183, MSP 318, ATL1861, KLN 510, and AGR 3268 are underwriters composed of separate syndicates, in turn comprised of entities known as "Names," which underwrite insurance in a market known as Lloyd's of London. The "Names" and syndicates are organized under the laws of the United Kingdom and are located in and have their principal place of business in England. At all times material hereto, these underwriters conducted and transacted business through the selling and issuing of insurance policies within California, including, but not limited to, selling and issuing property coverage to Plaintiffs. As a component of the Tribal First Property Insurance Program

- 31. Underwriters at Lloyd's Syndicate: CNP 4444 is an underwriting syndicate comprised of "Names," which underwrites insurance in the Lloyd's of London market. The "Names" and syndicate are organized under the laws of the United Kingdom and are located in and have their principal place of business in England. At all times material hereto, these underwriters conducted and transacted business through the selling and issuing of insurance policies within California, including, but not limited to, selling and issuing property coverage to Plaintiffs. As a component of the Tribal First Property Insurance Program sold to Plaintiffs, the underwriters identified in this paragraph issued Policy No. PJ1900131 to Plaintiffs, effective July 1, 2019, to July 1, 2020.
- 32. Underwriters at Lloyd's Aspen Specialty Insurance Company ("Aspen") is an underwriting syndicate formed by Aspen Specialty Insurance Company, which underwrites insurance in the Lloyd's of London market. The syndicate is organized under the laws of the United Kingdom and is located in and has its principal place of business in England. At all times material hereto, Aspen conducted and transacted business through the selling and issuing of insurance policies within California, including, but not limited to, selling and issuing property coverage to Plaintiffs. As a component of the Tribal First Property Insurance Program sold to Plaintiffs, Aspen issued Policy No. PX006CP19 to Plaintiffs, effective July 1, 2019, to July 1, 2020.
- 33. Underwriters at Lloyd's Syndicates: KLN 0510, ATL 1861, ASC 1414, QBE 1886, MSP 0318, APL 1969, CHN 2015, and XLC 2003 are underwriting syndicates comprised of "Names," which underwrite insurance in the Lloyd's of London market. The "Names" and syndicates are organized under the laws of the United Kingdom and are located in and have their principal place of business in England. At all times material hereto, these underwriters conducted and transacted business through the selling and issuing of insurance policies within California, including, but not limited to, selling and issuing property coverage to Plaintiffs. As a component

- 34. Underwriters at Lloyd's Syndicate: BRT 2987 is an underwriting syndicate comprised of "Names," which underwrites insurance in the Lloyd's of London market. The "Names" and syndicate are organized under the laws of the United Kingdom and are located in and have their principal place of business in England. At all times material hereto, these underwriters conducted and transacted business through the selling and issuing of insurance policies within California, including, but not limited to, selling and issuing property coverage to Plaintiffs. As a component of the Tribal First Property Insurance Program sold to Plaintiffs, the underwriters identified in this paragraph issued Policy No. PD-10363-05 to Plaintiffs, effective July 1, 2019, to July 1, 2020.
- 35. Underwriters at Lloyd's Syndicates: KLN 0510, TMK 1880, BRT 2987, BRT 2988, CNP 4444, ATL 1861, Neon Worldwide Property Consortium, AUW 0609, TAL 1183, AUL 1274 are underwriting syndicates comprised of "Names," which underwrite insurance in the Lloyd's of London market. The "Names" and syndicates are organized under the laws of the United Kingdom and are located in and have their principal place of business in England. At all times material hereto, these underwriters conducted and transacted business through the selling and issuing of insurance policies within California, including, but not limited to, selling and issuing property coverage to Plaintiffs. As a component of the Tribal First Property Insurance Program sold to Plaintiffs, the underwriters identified in this paragraph issued Policy No. PJ1900067 to Plaintiffs, effective July 1, 2019, to July 1, 2020.
- 36. Homeland Insurance Company of New York ("Homeland") is an insurance company organized under the laws of the State of New York, with its principal place of business in Plymouth, Minnesota. Homeland is an underwriting company of OneBeacon Insurance Group, Ltd., which is a subsidiary of Intact Financial Corporation. At all times material hereto, Homeland conducted and transacted business through the selling and issuing of insurance policies within California, including, but not limited to, selling and issuing property coverage to Plaintiffs. As a

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- 37. Hallmark Specialty Insurance Company ("Hallmark") is an insurance company organized under the laws of the State of Oklahoma, with its principal place of business in Dallas, Texas. At all times material hereto, Hallmark conducted and transacted business through the selling and issuing of insurance policies within California, including, but not limited to, selling and issuing property coverage to Plaintiffs. As a component of the Tribal First Property Insurance Program sold to Plaintiffs, Hallmark issued Policy Nos. 73PRX19A1B7 and 73PRX19A1EF to Plaintiffs, effective July 1, 2019, to July 1, 2020.
- 38. Endurance Worldwide Insurance Ltd t/as Sompo International ("Endurance") is an insurance company incorporated in England, with its principal place of business in London, England. At all times material hereto, Endurance conducted and transacted business through the selling and issuing of insurance policies within California, including, but not limited to, selling and issuing property coverage to Plaintiffs. As a component of the Tribal First Property Insurance Program sold to Plaintiffs, Endurance issued Policy No. PJ1900134 to Plaintiffs, effective July 1, 2019, to July 1, 2020.
- 39. Arch Specialty Insurance Company ("Arch") is an insurance company organized under the laws of the State of Missouri, with its principal place of business in Jersey City, New Jersey. At all times material hereto, Arch conducted and transacted business through the selling and issuing of insurance policies within California, including, but not limited to, selling and issuing property coverage to Plaintiffs. As a component of the Tribal First Property Insurance Program sold to Plaintiffs, Arch issued Policy No. ESP7303914-02 to Plaintiffs, effective July 1, 2019, to July 1, 2020.
- 40. Evanston Insurance Company ("Evanston") is an insurance company organized under the laws of the State of Illinois, with its principal place of business in Rosemont, Illinois. At all times material hereto, Evanston conducted and transacted business through the selling and issuing of insurance policies within California, including, but not limited to, selling and issuing

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- property coverage to Plaintiffs. As a component of the Tribal First Property Insurance Program sold to Plaintiffs, Evanston issued Policy No. MKLV14XP012536 to Plaintiffs, effective July 1, 2019, to July 1, 2020.
- 41. Allied World National Assurance Company ("Allied") is an insurance company organized under the laws of the State of New Hampshire, with its principal place of business in New York, New York. At all times material hereto, Allied conducted and transacted business through the selling and issuing of insurance policies within California, including, but not limited to, selling and issuing property coverage to Plaintiffs. As a component of the Tribal First Property Insurance Program sold to Plaintiffs, Allied issued Policy No. 0310-8171-1N to Plaintiffs, effective July 1, 2019, to July 1, 2020.
- 42. Liberty Mutual Fire Insurance Company ("Liberty Mutual" or "LMFIC") is an insurance company organized under the laws of the state of Massachusetts, with its principal place of business in Boston, Massachusetts. At all times material hereto, Liberty Mutual conducted and transacted business through the selling and issuing of insurance policies within California, including, but not limited to, selling and issuing property coverage to Plaintiffs. As a component of the Tribal First Property Insurance Program sold to Plaintiffs, Liberty Mutual issued a Policy to Plaintiffs, effective July 1, 2019, to July 1, 2020.
- 43. Landmark American Insurance Company ("Landmark") is an insurance company organized under the laws of the State of New Hampshire, with its principal place of business in Atlanta, Georgia. At all times material hereto, Landmark conducted and transacted business through the selling and issuing of insurance policies within California, including, but not limited to, selling and issuing property coverage to Plaintiffs. As a component of the Tribal First Property Insurance Program sold to Plaintiffs, Landmark issued Policy No. LHQ424636 to Plaintiffs, effective July 1, 2019, to July 1, 2020.
- 44. SRU Doe Insurers 1-20 are insurance companies who insure through Specialty Risk Underwriters ("SRU"). At all times material hereto, SRU conducted and transacted business through the selling and issuing of insurance policies within California, including, but not limited

to, selling and issuing property coverage to Plaintiffs. As a component of the Tribal First Property Insurance Program sold to Plaintiffs, SRU issued Policy No. AQS-190984 to Plaintiffs, effective July 1, 2019, to July 1, 2020.

IV. FACTUAL BACKGROUND

A. The Master Policy

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- 45. In return for the payment of a substantial premium, the Insurers issued to Plaintiffs and other members of the Class the Master Policy contained in TPIP USA Form No. 15, including each of the policies identified therein and described in Paragraphs 29 to 43 of this Class Action Complaint. Plaintiffs have performed all of their obligations under the Master Policy, including the payment of premiums, and on information and belief other Class Members have as well. With respect to Plaintiffs, covered property includes Menominee Tribal property, such as the casino, hotel, restaurant, healthcare and other property at MCR, Thunderbird and the Clinic.
- 46. The Policy "insures Real and Personal Property within the United States of America" and covers damage to "all property of every description both real and personal."
- 47. Coverage under the Policy extends to "Miscellaneous Unnamed Locations," including "property at locations (including buildings, or structures, owned, occupied or which the Named Insured is obligated to maintain insurance)" within the United States.
- 48. Under the Policy, Named Insureds are shown on the Declarations Page provided to each Named Insured, and a schedule of all Named Insureds is maintained by Tribal First. Menominee Indian Tribe of Wisconsin and Menominee Indian Economic Development Authority are Named Insureds shown on the Declarations Page of the copy issued to them.
- 49. Named Insureds or Insureds also include agencies, organizations, enterprises or individuals "for whom the Named Insured is required or has agreed to provide coverage, or as so named in the 'Named Insured Schedule' on file with Tribal First, ... and which are owned, financially controlled or actively managed by the herein named interest." Policy § 1.B. MCR and the Clinic are each an agency, organization or enterprise for whom Menominee Indian Tribe of

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Wisconsin is required or has agreed to provide coverage, and are owned, financially controlled or actively managed by Menominee Tribe.

- 50. Insureds also include lessors and other parties of interest "in all property of every description ... for their respective rights and interests," and mortgages "to whom certificates of coverage have been issued."
- 51. Under the Policy, "occurrence" is defined as "a loss, incident or series of losses or incidents not otherwise excluded by [the] Policy and arising out of a single event or originating cause and includes all resultant or concomitant insured losses."
- 52. In many parts of the world, property insurance is sold on a specific peril basis. Such policies cover a risk of loss if that risk of loss is specifically listed (e.g., hurricane, earthquake, H1N1, etc.). Most property policies sold in the United States, however, including those sold by Defendant, are all-risk property damage policies. These types of policies cover all risks of loss except for risks that are expressly and specifically excluded.
- 53. Under the heading, "Perils Covered," the Insurers promised that: "Subject to the terms, conditions and exclusions stated elsewhere herein, this Policy provides insurance against all risk of direct physical loss or damage occurring during the period of this Policy." Subject to these terms and conditions, none of which relieve the Insurers of their obligations for the claims made herein, the covered cause of loss under the Policy is therefore "all risk of direct physical loss or damage."
- 54. Unlike many policies that provide business interruption and related coverages, the Policy sold by the Insurers does not include, and is not subject to, any exclusion for losses caused by viruses or communicable diseases.
- 55. The Insurers did not exclude or limit coverage for losses from the spread of virus in the Protection and Preservation of Property, Business Interruption, Extra Expense, Ingress/Egress, Civil Authority, Contingent Time Element, or Tax Revenue Interruption coverages of the Policy, or any other coverages of the Policy.

- 56. The policy expressly excludes "fungus, mold(s), mildew or yeast," as well as "spores or toxins" created or produced by such "fungus, mold(s), mildew or yeast," but the exclusion does not cover viruses, which are in a completely different biological category. Furthermore, the exclusion highlights that the Insurers can list excluded pathogens if they wish to exclude them.
- 57. The policy also contains an exclusion for seepage, pollution, or contamination, but this exclusion likewise does not refer or apply to a virus or communicable disease, nor does the policy extend the undefined term "contamination" to viruses.
- 58. Losses due to COVID-19 are therefore a covered cause of loss, and losses due to COVID-19 fall within the "Perils Covered" under the Policy.
- 59. The Property Damage coverage in Section II of the Policy includes "Protection and Preservation of Property" coverage that pays the cost of actions taken by insureds due to "actual or imminent physical loss or damage" to covered property. Policy § II.B.16. The Insurers agreed to pay "the expenses incurred by the Named Insured in taking reasonable and necessary actions for the temporary protection and preservation" of covered property. In this same "Protection and Preservation of Property" provision, the Insurers required that insureds "shall endeavor to protect covered property from further damage" "[i]n the event of loss likely to be covered" by the Policy.
- 60. The Time Element coverages in Section III of the Policy include Business Interruption, Extra Expense, Ingress/Egress, Civil Authority, Contingent Time Element and Tax Revenue Interruption coverages, each of which applies here.
- 61. In the Policy, the Insurers agreed to pay for actual "Business Interruption" "loss resulting directly from interruption of business, services or rental value caused by direct physical loss or damage" to covered property during the "period of restoration." Policy § III.A.1.
- 62. Insured Business Interruption losses include loss of Gross Earnings, which are the sum of: (a) "total net sales," plus (b) "other earnings derived from the operation of the business," minus the cost of: (c) "merchandise sold including packaging," (d) "materials and supplies consumed directly in supplying" services, and (e) services "purchased from outside (not employees

of the Named Insured) for resale that does not continue under contract." "No other cost shall be deducted in determining gross earnings."

- 63. Rental value is comprised of several categories of loss, including "total anticipated gross rental income from tenant occupancy." "In determining rental value, due consideration shall be given to the experience before the date of loss or damage and the probable experience thereafter had no loss occurred."
- 64. The period of restoration during which Business Interruption losses accrue begins "on the date direct physical loss occurs and interrupts normal business operations and ends on the date that the damaged property should have been repaired, rebuilt or replaced with due diligence and dispatch, but not limited by the expiration of this policy." The coverage period is 12 months.
- As described below, Plaintiffs' and the other Class Members' hotels, casinos, restaurants, healthcare facilities and other business properties, as well as their tax generating properties, have suffered direct physical loss or damage. Due to COVID-19, these properties have become unsafe for their intended purpose and thus have suffered physical loss or damage. The business functions of their hotels, casinos, restaurants, healthcare facilities and other properties, as well as their tax generating properties, have been impaired. If they were to conduct business as usual, the disease and virus would appear, and guests, gamblers, meeting attendees, diners, patients, and others would get sick. This is not a non-physical or remote loss such as one occasioned by a breach of contract, loss of market, or the imposition of a governmental penalty. It is a direct physical loss. In their current condition, Plaintiffs' and the other Class members' hotels, casinos, restaurants, healthcare facilities and other properties, as well as their tax generating properties, are not yet functional for their business purposes, but Plaintiffs and the other Class members are conducting repairs to make the properties usable once again
- 66. Moreover, the presence of virus or disease can constitute physical damage to property, as the insurance industry has recognized since at least 2006. When preparing so-called "virus" exclusions to be placed in some policies, but not others, the insurance industry drafting

arm, The Insurance Services Office ("ISO"), circulated a statement to state insurance regulators that included the following:

Disease-causing agents may render a product impure (change its quality or substance), or enable the spread of disease by their presence on interior building surfaces or the surfaces of personal property. When disease-causing viral or bacterial contamination occurs, potential claims involve the cost of replacement of property (for example, the milk), cost of decontamination (for example, interior building surfaces), and business interruption (time element) losses. Although building and personal property could arguably become contaminated (often temporarily) by such viruses and bacteria, the nature of the property itself would have a bearing on whether there is actual property damage. An allegation of property damage may be a point of disagreement in a particular case.

- 67. The presence of virus or disease has resulted in physical damage to property in that manner in this case and in addition has infested the air or imminently threatens to infest the air in the properties.
- 68. In the Policy, in additional to Business Interruption losses, the Insurers agreed to pay reasonable and necessary "Extra Expense" losses incurred to continue the normal operation of business "as nearly as practicable" following damage to covered property by a covered cause of loss during the "period of restoration." Policy § III.A.2.
- 69. In the Policy, the Insurers also agreed to provide Ingress/Egress coverage, which applies to loss sustained for up to 30 days when "direct physical loss or damage ... occurring at property located within a 10 mile radius of covered property" prevents ingress to or egress from covered property. Policy § III.B.1.
- 70. The Insurers further agreed to provide "Civil Authority" coverage, which applies to loss sustained for up to 30 days when a civil authority issues an order that prohibits access to covered property due to property damage "at a property located within a 10-mile radius of covered property." Policy § III.B.2.
- 71. COVID-19 caused damage to property within a 10-mile radius of the covered property of Plaintiffs and the other Class members in the same manner that it did with Plaintiffs' covered property, as described in this Class Action Complaint.

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- 72. In the Policy, the Insurers also agreed to "Contingent Time Element" coverage, which applies to losses caused by property damage at the properties of the business partners of Plaintiffs or Class members. Under these Contingent Time Element coverages, the Insurers agreed to pay losses for Business Interruption, rental income, or Extra Expenses due to property damage "at direct supplier or direct customer locations" that (a) prevents suppliers from supplying goods or services to insureds, or (b) prevents customers from accepting goods or services from insureds. Policy § III.B.4.
- 73. In the Policy, the Insurers further agreed to pay "Tax Revenue Interruption" losses "resulting directly from necessary interruption of sales, property or other tax revenue ... collected by or due" insureds caused by damage to property which is not operated by insureds, "and which wholly or partially prevents the generation of revenue for the account of" insureds. Tax revenue covered by this provision includes "Tribal Incremental Municipal Services Payments," as well as other sales tax, property tax, and other tax revenue. Policy § III.B.5.
- 74. The time period for "Tax Revenue Interruption" coverage begins "with the date of damage to the contributing property" and continues "for only the length of time as would be required with exercise of due diligence and dispatch to rebuild, replace or repair the contributing property," but is "not limited by the expiration date" of the Policy.
- 75. COVID-19 caused damage to such "contributing property" in the same manner that it did with Plaintiffs' other covered property, resulting in the interruption of Tribal Incremental Municipal Services Payments, sales tax, property tax, and other tax revenue.
- 76. Losses caused by COVID-19 and the related Closure Orders issued by local, state and Tribal authorities therefore triggered the Protection and Preservation of Property, Business Interruption, Extra Expense, Ingress/Egress, Civil Authority, Contingent Time Element, and Tax Revenue Interruption coverage provisions of the Policy.

B. The Covered Cause of Loss

77. The threat and presence of COVID-19 is direct physical loss or damage to property and has caused civil authorities across the United States to issue orders requiring the suspension

or restriction of business at a wide range of establishments. Those authorities include Tribal authorities with direct jurisdiction over MCR, Thunderbird, and the Clinic. Indeed, many governmental bodies specifically found that COVID-19 causes property damage when issuing stay at home orders. See N.Y.C. Emergency Exec. Order No. 100, at 2 (Mar. 16, 2020)⁵ (emphasizing the virulence of COVID-19 and that it "physically is causing property loss and damage"); N.Y.C. Emergency Exec. Order No. 103, at 1 (Mar. 25, 2020)⁶ (actions taken to prevent spread of COVID-19 "have led to property loss and damage"); Broward Cty. Fla. Administrator's Emergency Order No. 20-01, at 2 (Mar. 22, 2020)⁷ (noting that COVID-19 "constitutes a clear and present threat to the lives, health, welfare, and safety of the people of Broward County"); Harris Cty. Tex. Office of Homeland Security & Emergency Mgmt., Order of Cty. J. Lina Hidalgo, at 2 (Mar. 24, 2020)⁸ (emphasizing that the COVID-19 virus can cause "property loss or damage" due to its contagious nature and transmission through "person-to-person contact, especially in group settings"); Napa Cty. Cal. Health & Human Service Agency, Order of the Napa Cty. Health Officer (Mar. 18, 2020)⁹ (issuing restrictions based on evidence of the spread of COVID-19 within the Bay Area and Napa County "and the physical damage to property caused by the virus"); City of Key West Fla. State of Local Emergency Directive 2020-03, at 2 (Mar. 21, 2020)¹⁰ (COVID-19 is "causing property damage due to its proclivity to attach to surfaces for prolonged periods of time"); City of Oakland Park Fla. Local Public Emergency Action Directive, at 2 (Mar. 19, 2020)¹¹ (COVID-19 is 'physically causing property damage"); Panama City Fla. Resolution No. 20200318.1 (Mar. 18,

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https://www1.nyc.gov/assets/home/downloads/pdf/executive-orders/2020/eeo-100.pdf

⁶ https://www1.nyc.gov/assets/home/downloads/pdf/executive-orders/2020/eeo-103.pdf

⁷ https://www.broward.org/CoronaVirus/Documents/BerthaHenryExecutiveOrder20-01.pdf

https://www.taa.org/wp-content/uploads/2020/03/03-24-20-Stay-Home-Work-Safe-Order_Harris-County.pdf

⁹ https://www.countyofnapa.org/DocumentCenter/View/16687/3-18-2020-Shelter-at-Home-Order

¹⁰ https://www.cityofkeywest-fl.gov/egov/documents/1584822002 20507.pdf

https://oaklandparkfl.gov/DocumentCenter/View/8408/Local-Public-Emergency-Action-Directive-19-March-2020-PDF

1 | 2020)¹² (stating that the resolution is necessary because of COVID-19's propensity to spread person to person and because the "virus physically is causing property damage"); Exec. Order of the Hillsborough Cty. Fla. Emergency Policy Group, at 2 (Mar. 27, 2020)¹³ (in addition to COVID-19's creation of a "dangerous physical condition," it also creates "property or business income loss and damage in certain circumstances"); Colorado Dep't of Pub. Health & Env't, Updated Public Health Order No. 20-24, at 1 (Mar. 26, 2020)¹⁴ (emphasizing the danger of "property loss, contamination, and damage" due to COVID-19's "propensity to attach to surfaces for prolonged periods of time"); Sixth Supp. to San Francisco Mayoral Proclamation Declaring the Existence of a Local Emergency, 26 (Mar. 27, 2020)¹⁵ ("This order and the previous orders issued during this emergency have all been issued ... also because the virus physically is causing property loss or damage due to its proclivity to attach to surfaces for prolonged periods of time"); and City of Durham NC, Second Amendment to Declaration of State of Emergency, at 8 (effective Mar. 26. 2020)16 (prohibiting entities that provide food services from allowing food to be eaten at the site where it is provided "due to the virus's propensity to physically impact surfaces and personal property").

The COVID-19 Pandemic

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According to the CDC, "COVID-19 is caused by a coronavirus called SARS-CoV-2. Coronaviruses are a large family of viruses that are common in people and [many] different species of animals, including camels, cattle, cats, and bats. Rarely, animal coronaviruses can infect people and then spread between people." The virus that causes COVID-19 is thought to spread mainly from person to person, mainly through respiratory droplets produced when an infected

¹² https://www.pcgov.org/AgendaCenter/ViewFile/Item/5711?fileID=16604

¹³ https://www.hillsboroughcounty.org/library/hillsborough/mediacenter/documents/administrator/epg/saferathomeorder.pdf

¹⁴ https://www.pueblo.us/DocumentCenter/View/26395/Updated-Public-Health-Order---032620

¹⁵ https://sfgov.org/sunshine/sites/default/files/sotf_061020_item3.pdf

¹⁶ https://durhamnc.gov/DocumentCenter/View/30043/City-of-Durham-Mayor-Emergency-Dec-Second-Amdmt-3-25-20 FINAL

https://www.cdc.gov/coronavirus/2019-ncov/faq.html#Coronavirus-Disease-2019-Basics.

CLASS ACTION COMPLAINT

82. The threat and presence of COVID-19 has caused civil authorities throughout the country to issue orders requiring the suspension of business at a wide range of establishments (the "Closure Orders").

D. The Wisconsin Closure Orders

- 83. Authorities in Wisconsin have issued several Closure Orders with a variety of restrictions impacting business activities of Plaintiffs, including the following:
- 84. On March 12, 2020, Wisconsin Governor Tony Evers issued Executive Order 72, "Declaring a Health Emergency in Response to the COVID-19 Coronavirus."
- 85. At the direction of Governor Evers, Wisconsin then issued Emergency Order 4, Effective March 17, 2020, ordering "a statewide moratorium on mass gatherings of 50 people or more to mitigate the spread of COVID-19." Restaurants and bars were limited to "50 percent of seating capacity or 50 total people, whichever is less," and were required to maintain "distancing of 6 feet between tables, booths, bar stools, and ordering counters."
- 86. On March 17, 2020, Wisconsin issued Emergency Order 5, effective at 5:00 pm on March 17, 2020, prohibiting gatherings of "10 or more people in a single room or single confined space at the same time." Restaurants were allowed to "remain open for take-out or delivery service only," and were required to "preserve social distancing of six feet between customers during pick up."
- 87. On March 20, 2020, Wisconsin issued Emergency Order 8, "Updated Mass Gathering Ban," further detailing the limit on bars and restaurants to take-out and delivery (with no delivery of alcoholic beverages to retail customers unless they paid in person).
- 88. On March 24, 2020, Wisconsin issued Emergency Order 12, a "Safer At Home Order." The Order stated: "Despite prior emergency orders banning mass gatherings, the rates of infection continue to drastically increase, necessitating additional measures to slow the rate of infection and save lives." The Order closed all Non-Essential Businesses and Operations and required Essential Businesses and Operations to comply with Social Distancing Guidelines. All individuals present within the state were ordered "to stay at home or their place of residence," with

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certain exceptions. Bars and restaurants remained limited to take-out and delivery (with no delivery of alcoholic beverages to retail customers).

- 89. Many of the restrictions in Emergency Order 12 were renewed through May 26, 2020, in Emergency Order 28. Although the new order exempted tribal members acting within their own reservation, it emphasized that tribal authorities could issue their own orders providing similar restrictions or otherwise affecting those tribal members. Specifically, the order stated that "Activities by Tribal members within the boundaries of their Tribal reservations ... are exempt from the restrictions in this Order but may be subject to restrictions by tribal authorities." As described below, the Menominee Tribe had already issued restrictions that applied to tribal members and that remained in force.
- 90. Furthermore, Emergency Order 28 continued to apply to non-tribal members who may have wished to travel to a reservation in order to visit a casino, to eat at a restaurant, to stay in a hotel, or participate in other recreational or business opportunities available on the reservation. Emergency Order 28 expressly stated: "Non-tribal members should be respectful of and avoid nonessential travel to Tribal territory."
- 91. Emergency Orders 12 and 28 provide that violations are punishable by up to 30 days in jail and/or a fine not to exceed \$250.00.

Menominee Closure Orders

- 92. On March 12, 2020, the Menominee Tribal Legislature issued a Declaration of State of Emergency due to COVID-19.
- 93. On March 19, 2020, the Menominee Tribal Legislature approved a motion to 'automatically adopt state guidelines including all emergency orders by the State of Wisconsin relating to COVID-19 as they are released." By amended motion, the Tribal Legislature established that the Wisconsin guidelines would be the minimal guidelines for the Tribe, though guidelines would need to respect the sovereignty of the Tribe. Adoption of the guidelines set forth by Wisconsin began no later than Wisconsin Emergency Order 5 and continued through subsequent Orders.

- 94. On June 3, 2020, the Tribal Legislature approved a "Moving Safer Forward Plan" for restarting businesses, which set forth criteria for reopening but also maintained significant restrictions on commercial activity for businesses that chose to reopen.
- 95. In response to the continuing incidence of COVID-19 in the State of Wisconsin, the Menominee Indian Tribe's COVID-19 Incident Command issued Emergency Order 1, effective July 29, 2020, through August 31, 2020, imposing an overnight curfew from 10:00 p.m. until 6:00 a.m.
- 96. Shortly thereafter, the Menominee Indian Tribe's COVID-19 Incident Command issued Emergency Order 2, Effective July 31, 2020, closing "casino gaming operations, bars and restaurants, and farmers markets," including gaming operations at MCR and Thunderbird. All bars were closed, and restaurants within the gaming establishments were closed except for takeout. In an August 6, 2020, Order of Extension, these closures were extended until 7:00 a.m. on August 17, 2020.
- 97. Effective July 31, 2020, the Menominee Indian Tribe's COVID-19 Incident Command issued Emergency Order 3, which required six-feet social distancing in all businesses.
- 98. Effective September 16, 2020, through September 28, 2020, the Menominee Indian Tribe's COVID-19 Incident Command issued Emergency Order 4, which closed MCR and Thunderbird, except for restaurant takeout, the gift shop, convenience store and gas station. The Order also closed all bars, and imposed an overnight curfew from 10:00 p.m. until 6:00 a.m. The closure was subsequently extended to October 5, and then to October 12.

F. Closure Orders Throughout the United States

99. Closure Orders were also issued by local, state and Tribal governments throughout the United States. The list includes Alaska, Oklahoma, New Mexico, Montana, Washington, Wisconsin and 37 other states, plus the District of Columbia. In addition, six other states issued Closure Orders with social distancing, limits on the size of gatherings, and closure of certain non-essential businesses, even if they did not expressly order that residents must Stay Home. This list includes, for example, South Dakota.

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- Many Indian Tribes, Nations or Bands also issued Closure Orders, including Cherokee, Chippewa, Choctaw, Colorado River, Crow, Menominee, Mission, Muscogee (Creek), Navajo, Northern Cheyenne, Seminole, Southern Ute, Suquamish, and Tulalip.
- 101. All of the Closure Orders described in this Class Action Complaint were issued in response to the rapid spread of COVID-19.

The Impact of COVID-19 and the Closure Orders G.

- 102. The threat and presence of COVID-19 caused direct physical loss or damage to the covered property under the Policy, by impairing the function of and damaging the covered property, and by causing the "interruption of business, services or rental value" during a "period of restoration."
- 103. The Closure Orders, including the issuance of the Wisconsin and Menominee Closure Orders, prohibited access to MCR and Thunderbird and to the covered property of other Class Members, and the 10-mile radius surrounding all of that covered property, in response to dangerous physical conditions described above resulting from a covered cause of loss (i.e., resulting from a cause within "Perils Covered").
- The Closure Orders, including the issuance of the Wisconsin and Menominee Closure Orders, restricted the use of the Clinic and the healthcare facilities of other Class Members. These restrictions reduced elective patient flow and revenue and required increased spending for physical barriers, cleaning and sanitizing and other measures.
- As a consequence of COVID-19 and the Closure Orders, MCR closed on March 19, 2020, and only partially reopened with restricted capacity on May 27, 2020. (The affiliated gift shop opened slighter earlier, on May 1, 2020). MCR closed again on July 31, 2020, and only partially reopened with restricted capacity on August 17, 2020. MCR, except for the gift shop, closed again on September 16, 2020, and only partially reopened later that month. Similarly, the Thunderbird Restaurant closed for on-site dining (with operations restricted to carry out only). The Closure Orders also forced the mini casino to close and, later, to open at reduced capacity. The Clinic was also required to reduce its capacity to see patients.

106. As a result of the presence of COVID-19 and the Closure Orders, Plaintiff and the other Class members suffered losses covered by Protection and Preservation of Property, Business Interruption, Extra Expense, Ingress/Egress, Civil Authority, Contingent Time Element and Tax Revenue Interruption protections.

107. Plaintiffs submitted a claim for loss to the Insurers under the Policy due to the presence of COVID-19 and the Closure Orders, and the Insurers denied that claim.

V. CLASS ACTION ALLEGATIONS

- Procedure section 382, individually and on behalf of all others similarly situated. There are questions of common or general interest, and it is impracticable to bring all of the numerous parties before the Court.
- 109. Plaintiffs seek to represent a nationwide Class defined as all persons and entities insured under the Policy with claims due to COVID-19 and/or closure orders from the relevant authorities, including persons and entities that:
 - (a) Incurred reasonable and necessary expense to temporarily protect or preserve covered property due to "actual or imminent physical loss or damage" to covered property; or
 - (b) suffered an interruption of business and sustained loss of Gross Earnings; or
 - (c) suffered an interruption of business and sustained loss of rental value; or
 - (d) incurred reasonable and necessary Extra Expense to continue the normal operation of business "as nearly as practicable" following damage to covered property by a covered cause of loss, during a "period of restoration"; or
 - (e) suffered an actual loss due to "direct physical loss or damage ... occurring at property located within a 10-mile radius of covered property," thereby preventing ingress to or egress from covered property; or
 - (f) suffered an actual loss when a civil authority issued an order that specifically prohibited access to covered property, due to

- property damage "at a location within a 10-mile radius of covered property; or
- (g) suffered Business Interruption, rental income or Extra Expense losses due to property damage at direct supplier and direct customer locations, preventing supply of goods or services from suppliers to insureds or from insureds to customers; or
- (h) incurred Tax Revenue Interruption losses due to damage to contributing property not operated by insureds.
- 110. Excluded from the Class are Defendants and any of their members, affiliates, parents, subsidiaries, officers, directors, employees, successors, or assigns; governmental entities; and the Court staff assigned to this case and their immediate family members. Plaintiffs reserve the right to modify or amend the Class definition, as appropriate, during the course of this litigation.
- Class are so numerous that individual joinder of all Class Members is impracticable. While Plaintiffs are informed and believe that there are dozens of Class Members, the precise number of Class Members is unknown to Plaintiffs but may be ascertained from the books and records of Tribal First or the Defendants. Class Members may be notified of the pendency of this action by recognized, Court-approved notice dissemination methods, which may include U.S. Mail, electronic mail, internet postings, and/or published notice.
- 112. **Commonality and Predominance.** This action involves common questions of law and fact, which predominate over any questions affecting only individual Class members, including, without limitation:
 - (a) The Insurers issued the all-risk Policy in exchange for payment of premiums by or for Plaintiffs and other Class Members;
 - (b) whether the Class suffered a covered loss based on the Policy;
 - (c) whether the Insurers wrongfully denied all claims based on COVID-19 and the Closure Orders;

- (d) whether the Policy's Protection and Preservation of Property coverage applies to reasonable and necessary expenses caused by COVID-19 and the Closure Orders;
- (e) whether the Policy's Business Interruption coverage applies to an interruption caused by COVID-19 and the Closure Orders;
- (f) whether the Policy's Extra Expense coverage applies to a business loss caused by COVID-19 and the Closure Orders;
- (g) whether the Policy's Ingress/Egress coverage applies to a business loss caused by COVID-19 and the Closure Orders;
- (h) whether the Policy's Civil Authority coverage applies to an interruption due to the Closure Orders;
- (i) whether the Policy's Contingent Time Element coverage applies to an interruption caused by COVID-19 and the Closure Orders;
- (j) whether the Policy's Tax Revenue Interruption coverage applies to an interruption due to COVID-19 and the Closure Orders;
- (k) whether the Insurers have breached their contract of insurance through a blanket denial of all claims based on business interruption, business losses, costs or closures related to COVID-19 and the Closure Orders; and
- (l) whether Plaintiffs and the other Class Members are entitled to an award of reasonable attorney fees, interest and costs.
- 113. Typicality. Plaintiffs' claims are typical of the other Class Members' claims because Plaintiffs and the other Class Members are all similarly affected by Defendants' refusal to pay under its Protection and Preservation of Property, Business Interruption, Extra Expense, Ingress/Egress, Civil Authority, Contingent Time Element and Tax Revenue Interruption coverages. Plaintiffs' claims are based upon the same legal theories as those of the other Class Members. Plaintiffs and the other Class Members sustained damages as a direct and proximate result of the same wrongful practices in which Defendants engaged.

114. Adequacy of Representation. Plaintiffs are adequate Class representative because their interests do not conflict with the interests of the other Class Members who they seek to represent, Plaintiff has retained counsel competent and experienced in complex class action litigation, including successfully litigating class action cases similar to this one, where insurers breached contracts with insureds by failing to pay the amounts owed under their policies, and Plaintiffs intend to prosecute this action vigorously. The interests of the above-defined Classes will be fairly and adequately protected by Plaintiffs and their counsel.

Class Members' Interests. Plaintiffs seek class-wide adjudication as to the interpretation, and resultant scope, of Defendants' Protection and Preservation of Property, Business Interruption, Extra Expense, Ingress/Egress, Civil Authority, Contingent Time Element and Tax Revenue Interruption coverages. The prosecution of separate actions by individual Class Members would create an immediate risk of inconsistent or varying adjudications that would establish incompatible standards of conduct for the Defendants. Moreover, the adjudications sought by Plaintiffs could, as a practical matter, substantially impair or impede the ability of other Class Members, who are not parties to this action, to protect their interests.

116. **Superiority.** A class action is superior to any other available means for the fair and efficient adjudication of this controversy, and no unusual difficulties are likely to be encountered in the management of this class action. Individualized litigation creates a potential for inconsistent or contradictory judgments and increases the delay and expense to all parties and the court system. By contrast, the class action device presents far fewer management difficulties, and provides the benefits of single adjudication, economy of scale, and comprehensive supervision by a single court.

117. **Declaratory and Injunctive Relief.** Defendants acted or refused to act on grounds generally applicable to Plaintiffs and the other Class Members, thereby making appropriate final injunctive relief and declaratory relief, as described below, with respect to the Class Members.

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VI. CLAIMS FOR RELIEF

COUNT I

<u>BREACH OF CONTRACT – PROPERTY DAMAGE, PROTECTION AND PRESERVATION OF PROPERTY COVERAGE</u>

- 118. Plaintiffs repeat and reallege Paragraphs 1-117 as if fully set forth herein.
- 119. Plaintiffs bring this Count individually and on behalf of the Class.
- 120. The Policy is a contract under which Plaintiffs and the other Class Members paid premiums, in exchange for the Insurers' promise to pay their losses for claims covered by the Policy.
- 121. In the Policy, the Insureds agreed to pay for Plaintiffs' and the other Class Members' expenses for "reasonable and necessary actions for the temporary protection and preservation" of covered property, including expenses for actions taken due to "actual or imminent physical loss or damage" to covered property, and for actions taken to "protect covered property from further damage."
- 122. Plaintiffs and the other Class Members incurred reasonable and necessary expenses "for the temporary protection and preservation" of covered property as a result of "actual or imminent physical loss or damage" to covered property caused by COVID-19.
- 123. Plaintiffs and the other Class Members incurred reasonable and necessary expenses to "protect covered property from further damage" caused by COVID-19.
- 124. Class Members have complied with all applicable provisions of the Policy and/or those provisions have been waived by the Insurers or the Insurers are estopped from asserting them, and yet the Insurers have abrogated their insurance coverage obligations pursuant to the Policy's clear and unambiguous terms.
- 125. By denying coverage for any Protection and Preservation of Property losses incurred by the Class in connection with the COVID-19 pandemic, the Insurers have breached their coverage obligations under the Policy.
- 126. As a result of the Insurers' breach of the Policy, the Class has sustained substantial damages for which the Insurers are liable, in an amount to be established at trial.

COUNT II BREACH OF CONTRACT -- BUSINESS INTERRUPTION COVERAGE

- 127. Plaintiffs repeat and reallege Paragraphs 1-126 as if fully set forth herein.
- 128. Plaintiffs bring this Count individually and on behalf of the Class.
- 129. The Policy is a contract under which Plaintiffs and the other Class Members paid premiums, in exchange for the Insurers' promise to pay their losses for claims covered by the Policy.
- 130. In the Policy, the Insurers agreed to pay for Plaintiffs' and the other Class Members' actual "loss resulting directly from interruption of business, services or rental value caused by direct physical loss or damage" to covered property during the "period of restoration." These losses include lost Gross Earnings and lost rental value.
- 131. The "period of restoration begins "on the date direct physical loss occurs and interrupts normal business operations and ends on the date that the damaged property should have been repaired, rebuilt or replaced with due diligence and dispatch." The "period of restoration" is "not limited by the expiration" of the Policy, and the coverage period is 12 months.
- 132. COVID-19 caused direct physical loss and damage to the covered property of Class Members, requiring interruption of business activities at their covered property. Losses caused by COVID-19 thus triggered the Business Interruption provision of the Policy.
- 133. Class Members have complied with all applicable provisions of the Policy and/or those provisions have been waived by the Insurers or the Insurers are estopped from asserting them, and yet the Insurers have abrogated their insurance coverage obligations pursuant to the Policy's clear and unambiguous terms.
- 134. By denying coverage for any Business Interruption losses incurred by the Class in connection with the COVID-19 pandemic, the Insurers have breached their coverage obligations under the Policy.
- 135. As a result of the Insurers' breach of the Policy, the Class has sustained substantial damages for which the Insurers are liable, in an amount to be established at trial.

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COUNT III BREACH OF CONTRACT – EXTRA EXPENSE COVERAGE

- 136. Plaintiffs repeat and reallege Paragraphs 1-135 as if fully set forth herein.
- 137. Plaintiffs bring this Count individually and on behalf of the Class.
- 138. The Policy is a contract under which Plaintiffs and the other Class Members paid premiums, in exchange for the Insurers' promise to pay their losses for claims covered by the Policy.
- 139. In the Policy, the Insurers agreed to pay reasonable and necessary Extra Expense incurred by Plaintiffs and other Class Members to continue the normal operation of business "as nearly as practicable" following damage to covered property by a covered cause of loss, during the "period of restoration."
- 140. Due to COVID-19 and the Closure Orders, Class Members incurred Extra Expense at covered property.
- 141. Class Members have complied with all applicable provisions of the Policy and/or those provisions have been waived by the Insurers or the Insurers are estopped from asserting them, and yet the Insurers have abrogated their insurance coverage obligations pursuant to the Policy's clear and unambiguous terms.
- 142. By denying coverage for any Extra Expense losses incurred by the Class in connection with the COVID-19 pandemic, the Insurers have breached their coverage obligations under the Policy.
- 143. As a result of the Insurers' breach of the Policy, the Class has sustained substantial damages for which the Insurers are liable, in an amount to be established at trial.

COUNT IV <u>BREACH OF CONTRACT – INGRESS/EGRESS COVERAGE</u>

- 144. Plaintiffs repeat and reallege Paragraphs 1-143 as if fully set forth herein.
- 145. Plaintiffs bring this Count individually and on behalf of the Class.
- 146. The Policy is a contract under which Plaintiffs and the other Class Members paid premiums, in exchange for the Insurers' promise to pay their losses for claims covered by the Policy.

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- 147. In the Policy, the Insurers agreed to pay for the actual loss sustained by Plaintiffs and other Class Members for up to 30 days when "direct physical loss or damage ... occurring at property located within a 10-mile radius of covered property" prevents ingress to or egress from covered property.
- 148. COVID-19 triggered the Ingress/Egress provision of the Policy. COVID-19 caused direct physical loss or damage to property within a ten-mile radius of covered property in the same manner that it caused direct physical loss or damage to covered property described herein.
- 149. Class Members have complied with all applicable provisions of the Policy and/or those provisions have been waived by the Insurers or the Insurers are estopped from asserting them, and yet the Insurers have abrogated their insurance coverage obligations pursuant to the Policy's clear and unambiguous terms.
- 150. By denying coverage for any Ingress/Egress losses incurred by the Class in connection with the COVID-19 pandemic, the Insurers have breached their coverage obligations under the Policy.
- 151. As a result of the Insurers' breach of the Policy, the Class has sustained substantial damages for which the Insurers are liable, in an amount to be established at trial.

BREACH OF CONTRACT – INTERRUPTON BY CIVIL AUTHORITY COVERAGE

- 152. Plaintiffs repeat and reallege Paragraphs 1-151 as if fully set forth herein.
- 153. Plaintiffs bring this Count individually and on behalf of the Class.
- 154. The Policy is a contract under which Plaintiffs and the other Class Members paid premiums, in exchange for the Insurers' promise to pay their losses for claims covered by the Policy.
- 155. In the Policy, the Insurers agreed to pay for the actual loss sustained by Plaintiffs and other Class Members for up to 30 days when a civil authority issues an order that specifically prohibits access to covered property, due to property damage "at a property located within a 10-mile radius of covered property."

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- 157. Class Members have complied with all applicable provisions of the Policy and/or those provisions have been waived by the Insurers or the Insurers are estopped from asserting them, and yet the Insurers have abrogated their insurance coverage obligations pursuant to the Policy's clear and unambiguous terms.
- 158. By denying coverage for any Civil Authority losses incurred by the Class in connection with the COVID-19 pandemic, the Insurers have breached their coverage obligations under the Policy.
- 159. As a result of the Insurers' breach of the Policy, the Class has sustained substantial damages for which the Insurers are liable, in an amount to be established at trial.

COUNT VI BREACH OF CONTRACT – CONTINGENT TIME ELEMENT COVERAGE

- 160. Plaintiffs repeat and reallege Paragraphs 1-159 as if fully set forth herein.
- 161. Plaintiffs bring this Count individually and on behalf of the Class.
- 162. The Policy is a contract under which Plaintiffs and the other Class Members paid premiums, in exchange for the Insurers' promise to pay their losses for claims covered by the Policy.
- 163. In the Policy, the Insurers agreed to pay Plaintiffs' and the other Class Members' "Contingent Time Element" Business Interruption, rental income, and Extra Expense losses due to property damage "at direct supplier or direct customer locations" that (a) prevents suppliers from supplying goods or services to insureds, or (b) prevents customers from accepting goods or services from insureds.

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- 164. COVID-19 triggered the Contingent Time Element provision of the Policy. COVID-19 caused direct physical loss or damage to direct supplier or direct customer property in the same manner that it caused direct physical loss or damage to covered property, as described herein.
- 165. Class Members have complied with all applicable provisions of the Policy and/or those provisions have been waived by the Insurers or the Insurers are estopped from asserting them, and yet the Insurers have abrogated their insurance coverage obligations pursuant to the Policy's clear and unambiguous terms.
- 166. By denying coverage for any Contingent Time Element losses incurred by the Class in connection with the COVID-19 pandemic, the Insurers have breached their coverage obligations under the Policy.
- 167. As a result of the Insurers' breach of the Policy, the Class has sustained substantial damages for which the Insurers are liable, in an amount to be established at trial.

BREACH OF CONTRACT - TAX REVENUE INTERRUPTION COVERAGE

- 168. Plaintiffs repeat and reallege Paragraphs 1-167 as if fully set forth herein.
- 169. Plaintiffs bring this Count individually and on behalf of the Class.
- 170. The Policy is a contract under which Plaintiffs and the other Class Members paid premiums, in exchange for the Insurers' promise to pay their losses for claims covered by the Policy.
- 171. In the Policy, the Insurers agreed to pay Plaintiffs' and the other Class Members' actual Tax Revenue Interruption losses "resulting directly from necessary interruption of" Tribal Incremental Municipal Services Payments, sales tax, property tax, and other tax revenue collected by or due Class Members, caused by damage to property which is not operated by Class Members, "and which wholly or partially prevents the generation of revenue for the account of" Class Members.
- 172. The Insurers agreed to pay these Tax Revenue Interruption losses beginning "with the date of damage to the contributing property" and continuing "for only the length of time as

would be required with exercise of due diligence and dispatch to rebuild, replace or repair the contributing property."

- 173. COVID-19 caused damage to contributing property in the same manner that it did with Plaintiffs' covered property, as described herein, resulting in interruption of Tribal Incremental Municipal Services Payments, sales tax, property tax, and other tax revenue.
- 174. Class Members have complied with all applicable provisions of the Policy and/or those provisions have been waived by the Insurers or the Insurers are estopped from asserting them, and yet the Insurers have abrogated their insurance coverage obligations pursuant to the Policy's clear and unambiguous terms.
- 175. By denying coverage for any Tax Revenue Interruption losses incurred by the Class in connection with the COVID-19 pandemic, the Insurers have breached their coverage obligations under the Policy.
- 176. As a result of the Insurers' breach of the Policy, the Class has sustained substantial damages for which the Insurers are liable, in an amount to be established at trial.

COUNT VIII <u>DECLARATORY JUDGMENT – PROPERTY DAMAGE, PROTECTION AND PRESERVATION OF PROPERTY COVERAGE</u>

- 177. Plaintiffs repeat and reallege Paragraphs 1-176 as if fully set forth herein.
- 178. Plaintiffs bring this Count individually and on behalf of the Class.
- 179. The Policy is a contract under which Plaintiffs and the other Class Members paid premiums, in exchange for the Insurers' promise to pay their losses for claims covered by the Policy.
- 180. Class Members have complied with all applicable provisions of the Policy and/or those provisions have been waived by the Insurers, or the Insurers are estopped from asserting them, and yet the Insurers have abrogated their insurance coverage obligations pursuant to the Policy's clear and unambiguous terms and have wrongfully and illegally refused to provide coverage to which Class Members are entitled.

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- 181. The Insurers have denied coverage related to COVID-19 on a uniform and class wide basis, without individual bases or investigations, such that the Court can render declaratory judgment irrespective of whether members of the Class have filed a claim.
- 182. An actual case or controversy exists regarding Class Members' rights and the Insurers' obligations under the Policy to reimburse the full amount of reasonable and necessary costs incurred by the Class "for the temporary protection and preservation" of covered property:

 (a) as a result of "actual or imminent physical loss or damage" to covered property caused by COVID-19, and (b) "to protect covered property from further damage" caused by COVID-19.
- 183. Pursuant to California Code of Civil Procedure section 1060 et seq., Plaintiffs seek a declaratory judgment from this Court declaring the following:
 - Class Members' Property Damage, Protection and Preservation of Property losses incurred in connection with the COVID-19 pandemic are insured losses under the Policy; and
 - ii. The Insurers are obligated to pay the Class for the full amount of the Property Damage, Protection and Preservation of Property losses incurred by their businesses stemming from the COVID-19 pandemic.

COUNT IX <u>DECLARATORY JUDGMENT – BUSINESS INTERRUPTON COVERAGE</u>

- 184. Plaintiffs repeat and reallege Paragraphs 1-183 as if fully set forth herein.
- 185. Plaintiffs bring this Count individually and on behalf of the Class.
- 186. The Policy is a contract under which Plaintiffs and the other Class Members paid premiums, in exchange for the Insurers' promise to pay their losses for claims covered by the Policy.
- 187. Class Members have complied with all applicable provisions of the Policy and/or those provisions have been waived by the Insurers, or the Insurers are estopped from asserting them, and yet the Insurers have abrogated their insurance coverage obligations pursuant to the Policy's clear and unambiguous terms and have wrongfully and illegally refused to provide coverage to which Class Members are entitled.

- 188. The Insurers have denied coverage related to COVID-19 on a uniform and class wide basis, without individual bases or investigations, such that the Court can render declaratory judgment irrespective of whether members of the Class have filed a claim.
- 189. An actual case or controversy exists regarding Class Members' rights and the Insurers' obligations under the Policy to reimburse the full amount of Business Interruption losses incurred by the Class in connection with interruption of their businesses stemming from the COVID-19 pandemic.
- 190. Pursuant to California Code of Civil Procedure section 1060 et seq., Plaintiffs seek a declaratory judgment from this Court declaring the following:
 - Class Members' Business Interruption losses incurred in connection with the Closure
 Orders and the interruption of their businesses stemming from the COVID-19
 pandemic are insured losses under the Policy; and
 - ii. The Insurers are obligated to pay the Class for the full amount of the Business Interruption losses incurred in connection with the Closure Orders during the period of restoration and the interruption of their businesses stemming from the COVID-19 pandemic.

COUNT X <u>DECLARATORY JUDGMENT – EXTRA EXPENSE COVERAGE</u>

- 191. Plaintiffs repeat and reallege Paragraphs 1-190 as if fully set forth herein.
- 192. Plaintiffs bring this Count individually and on behalf of the Class.
- 193. The Policy is a contract under which Plaintiffs and the other Class Members paid premiums, in exchange for the Insurers' promise to pay their losses for claims covered by the Policy.
- 194. Class Members have complied with all applicable provisions of the Policy and/or those provisions have been waived by the Insurers, or the Insurers are estopped from asserting them, and yet the Insurers have abrogated their insurance coverage obligations pursuant to the Policy's clear and unambiguous terms and have wrongfully and illegally refused to provide coverage to which Class Members are entitled.

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- 195. The Insurers have denied coverage related to COVID-19 on a uniform and class wide basis, without individual bases or investigations, such that the Court can render declaratory judgment irrespective of whether members of the Class have filed a claim.
- 196. An actual case or controversy exists regarding Class Members' rights and the Insurers' obligations under the Policy to reimburse the full amount of Extra Expense losses incurred by the Class in connection with interruption of their businesses stemming from the COVID-19 pandemic.
- 197. Pursuant to California Code of Civil Procedure section 1060 et seq., Plaintiffs seek a declaratory judgment from this Court declaring the following:
 - Class Members' Extra Expense losses incurred in connection with the Closure Orders and the interruption of their businesses stemming from the COVID-19 pandemic are insured losses under the Policy; and
 - ii. The Insurers are obligated to pay the Class for the full amount of the Extra Expense losses incurred in connection with the Closure Orders during the period of restoration and the interruption of their businesses stemming from the COVID-19 pandemic.

COUNT XI <u>DECLARATORY JUDGMENT – INGRESS/EGRESS COVERAGE</u>

- 198. Plaintiffs repeat and reallege Paragraphs 1-197 as if fully set forth herein.
- 199. Plaintiffs bring this Count individually and on behalf of the Class.
- 200. The Policy is a contract under which Plaintiffs and the other Class Members paid premiums, in exchange for the Insurers' promise to pay their losses for claims covered by the Policy.
- 201. Class Members have complied with all applicable provisions of the Policy and/or those provisions have been waived by the Insurers, or the Insurers are estopped from asserting them, and yet the Insurers have abrogated their insurance coverage obligations pursuant to the Policy's clear and unambiguous terms and have wrongfully and illegally refused to provide coverage to which Class Members are entitled.

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202. The Insurers have denied coverage related to COVID-19 on a uniform and class wide basis, without individual bases or investigations, such that the Court can render declaratory judgment irrespective of whether members of the Class have filed a claim.

- 203. An actual case or controversy exists regarding Class Members' rights and the Insurers' obligations under the Policy to reimburse the full amount of Ingress/Egress losses incurred by the Class in connection with interruption of their businesses stemming from the COVID-19 pandemic.
- 204. Pursuant to California Code of Civil Procedure section 1060 et seq., Plaintiffs seek a declaratory judgment from this Court declaring the following:
 - i. Class Members' Ingress/Egress losses incurred in connection with the Closure Orders and the interruption of their businesses stemming from the COVID-19 pandemic are insured losses under the Policy; and
 - The Insurers are obligated to pay the Class for the full amount of the Ingress/Egress ii. losses incurred in connection with the Closure Orders during the period of restoration and the interruption of their businesses stemming from the COVID-19 pandemic.

COUNT XII **DECLARATORY JUDGMENT - CIVIL AUTHORITY COVERAGE**

- 205. Plaintiffs repeat and reallege Paragraphs 1-204 as if fully set forth herein.
- 206. Plaintiffs bring this Count individually and on behalf of the Class.
- 207. The Policy is a contract under which Plaintiffs and the other Class Members paid premiums, in exchange for the Insurers' promise to pay their losses for claims covered by the Policy.
- 208. Class Members have complied with all applicable provisions of the Policy and/or those provisions have been waived by the Insurers, or the Insurers are estopped from asserting them, and yet the Insurers have abrogated their insurance coverage obligations pursuant to the Policy's clear and unambiguous terms and have wrongfully and illegally refused to provide coverage to which Class Members are entitled.

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- 209. The Insurers have denied coverage related to COVID-19 on a uniform and class wide basis, without individual bases or investigations, such that the Court can render declaratory judgment irrespective of whether members of the Class have filed a claim.
- 210. An actual case or controversy exists regarding Class Members' rights and the Insurers' obligations under the Policy to reimburse the full amount of Civil Authority losses incurred by the Class in connection with interruption of their businesses stemming from the COVID-19 pandemic.
- 211. Pursuant to California Code of Civil Procedure section 1060 et seq., Plaintiffs seek a declaratory judgment from this Court declaring the following:
 - Class Members' Civil Authority losses incurred in connection with the Closure Orders and the interruption of their businesses stemming from the COVID-19 pandemic are insured losses under the Policy; and
 - ii. The Insurers are obligated to pay the Class for the full amount of the Civil Authority losses incurred in connection with the Closure Orders during the period of restoration and the interruption of their businesses stemming from the COVID-19 pandemic.

COUNT XIII <u>DECLARATORY JUDGMENT – CONTINGENT TIME ELEMENT COVERAGE</u>

- 212. Plaintiffs repeat and reallege Paragraphs 1-211 as if fully set forth herein.
- 213. Plaintiffs bring this Count individually and on behalf of the Class.
- 214. The Policy is a contract under which Plaintiffs and the other Class Members paid premiums, in exchange for the Insurers' promise to pay their losses for claims covered by the Policy.
- 215. Class Members have complied with all applicable provisions of the Policy and/or those provisions have been waived by the Insurers, or the Insurers are estopped from asserting them, and yet the Insurers have abrogated their insurance coverage obligations pursuant to the Policy's clear and unambiguous terms and have wrongfully and illegally refused to provide coverage to which Class Members are entitled.

- 216. The Insurers have denied coverage related to COVID-19 on a uniform and class wide basis, without individual bases or investigations, such that the Court can render declaratory judgment irrespective of whether members of the Class have filed a claim.
- 217. An actual case or controversy exists regarding Class Members' rights and the Insurers' obligations under the Policy to reimburse the full amount of Contingent Time Element losses incurred by the Class in connection with interruption of their businesses stemming from the COVID-19 pandemic.
- 218. Pursuant to California Code of Civil Procedure section 1060 et seq., Plaintiffs seek a declaratory judgment from this Court declaring the following:
 - i. Class Members' Contingent Time Element losses incurred in connection with the Closure Orders and the interruption of their businesses stemming from the COVID-19 pandemic are insured losses under the Policy; and
 - ii. The Insurers are obligated to pay the Class for the full amount of the Contingent Time Element losses incurred in connection with the Closure Orders during the period of restoration and the interruption of their businesses stemming from the COVID-19 pandemic.

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COUNT XIV

DECLARATORY JUDGMENT – TAX REVENUE INTERRUPTON COVERAGE

- Plaintiffs repeat and reallege Paragraphs 1-218 as if fully set forth herein.
- 220. Plaintiffs bring this Count individually and on behalf of the Class.
- 221. The Policy is a contract under which Plaintiffs and the other Class Members paid premiums, in exchange for the Insurers' promise to pay their losses for claims covered by the Policy.
- 222. Class Members have complied with all applicable provisions of the Policy and/or those provisions have been waived by the Insurers, or the Insurers are estopped from asserting them, and yet the Insurers have abrogated their insurance coverage obligations pursuant to the

Policy's clear and unambiguous terms and have wrongfully and illegally refused to provide coverage to which Class Members are entitled.

- 223. The Insurers have denied coverage related to COVID-19 on a uniform and class wide basis, without individual bases or investigations, such that the Court can render declaratory judgment irrespective of whether members of the Class have filed a claim.
- 224. An actual case or controversy exists regarding Class Members' rights and the Insurers' obligations under the Policy to reimburse the full amount of Tax Revenue Interruption losses incurred by the Class in connection with interruption of their businesses stemming from the COVID-19 pandemic.
- 225. Pursuant to California Code of Civil Procedure section 1060 et seq., Plaintiffs seek a declaratory judgment from this Court declaring the following:
 - Class Members' Tax Revenue Interruption losses incurred in connection with the Closure Orders and the interruption of their businesses stemming from the COVID-19 pandemic are insured losses under the Policy; and
 - ii. The Insurers are obligated to pay the Class for the full amount of the Tax Revenue Interruption losses incurred in connection with the Closure Orders during the period of restoration and the interruption of their businesses stemming from the COVID-19 pandemic.

VII. REQUEST FOR RELIEF

WHEREFORE, Plaintiffs, individually and on behalf of all Class Members, respectfully requests that the Court enter judgment in their favor and against Defendants as follows:

- a. Entering an order certifying the proposed nationwide Class, as requested herein, designating Plaintiffs as Class representatives, and appointing Plaintiffs' undersigned attorneys as Counsel for the Class;
- b. Entering an interim order attaching any layer of coverage that is subject to an aggregate limit that is shared among the Class members under the TPIP, such that one or more of Defendants may not pay the loss of one Class member to the detriment of other Class members;

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